

WEST MIDLANDS FIRE SERVICE

WEST MIDLANDS FIRE AND RESCUE AUTHORITY



Financial Statements & Notes to the Accounts

2022/2023

(UNAUDITED)

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Auditors Report

NARRATIVE REPORT BY THE TREASURER

1. Introduction

The West Midlands Fire Service (WMFS) covers an area approaching 92,000 hectares (350 sq. miles) and provides a fire and rescue service to a population of approximately 3 million people living in a million dwellings. It covers the cities of Birmingham, Coventry and Wolverhampton and the Metropolitan Boroughs of Dudley, Sandwell, Solihull and Walsall.

WMFS is accountable to the public via the West Midlands Fire and Rescue Authority (WMFRA), made up of 15 Councilors representing the local authorities. They are also joined by West Midlands Police and Crime Commissioner and two co-opted Members. Headed by the Chair of the Fire Authority they set the direction for the Service in the best interests of the community. The Service is managed directly by four Brigade Managers – the Chief Fire Officer (CFO), Deputy CFO and two Assistant CFO's.

The Service's activities are governed by the Home Office and legislative responsibilities are set out in the Fire and Rescue Services Act 2004 and the Fire and Rescue National Framework for England.

WMFS works towards 'Making the West Midlands Safer, Stronger and Healthier'. The CFO together with the Strategic Enabling Team (SET) and Authority work towards achieving three priorities:

Prevention: Delivering interventions which support safer and healthier communities.

- We will prevent fires, road traffic collisions and other emergencies.
- We will focus on reducing health inequalities for our most vulnerable as a means of reducing risk and vulnerability to fires and other emergencies.
- We will educate the community to reduce their risk and vulnerability to fires and other emergencies.
- We will collaborate, and work in partnership with other organisations to reduce the risk and vulnerability to fires and other emergencies.

Protection: Protecting life and property to make businesses stronger and communities safer.

- We will protect you and your property by targeting high-risk buildings and vulnerable businesses
- We will make our communities safer by implementing the learning from independent and sector-led reviews
- We will improve community safety by developing innovative and smarter approaches to help keep your business in business
- We will promote economic growth through the development of sustainable solutions and education to support businesses
- We will reduce disruption to businesses and communities of the West Midlands

Response: Dealing excellently with incidents.

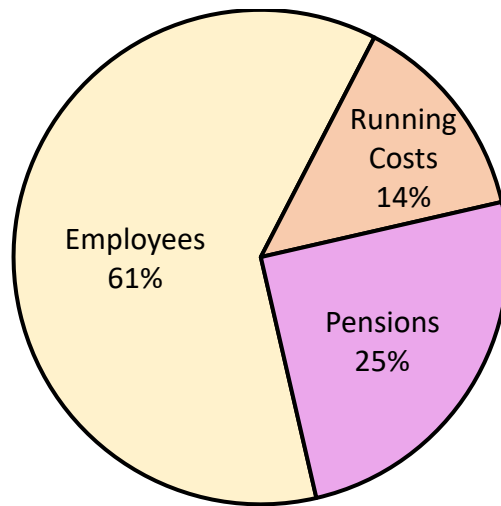
- We will respond with the resources you need when you need them to protect what matters to you, to save life, reduce harm and protect homes and businesses.
- We will be ready to respond in an assertive, effective and safe way to meet our vision and your expectations.
- We will lead rescue operations, working with others to help make you safer.
- We are ready to respond locally, nationally and internationally.

Further information can be found on our website www.wmfs.net

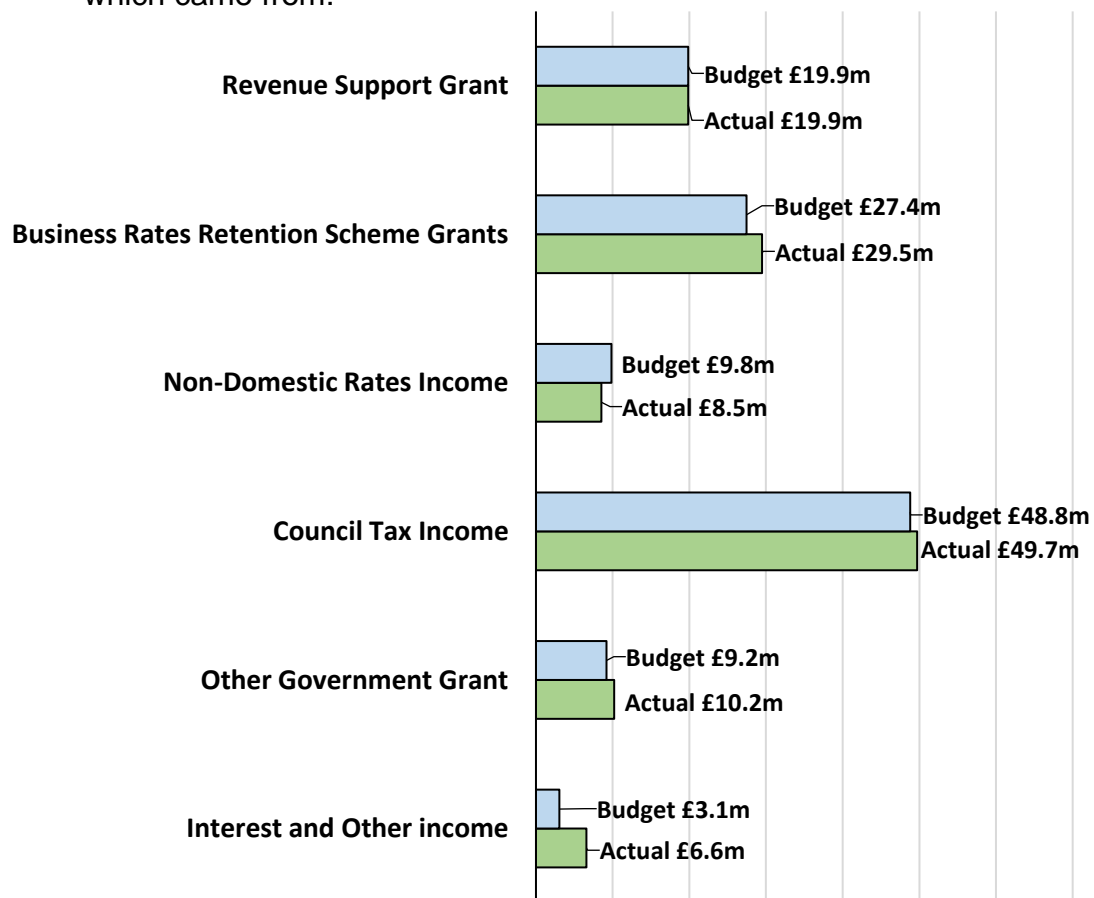
2. This narrative report provides a brief explanation of the financial aspects of the Authority's activities and draws attention to the main characteristics of the Authority's financial position.
3. The Authority's accounts for the financial year 2022/2023 are set out on the following pages and consist of:
 - The Comprehensive Income and Expenditure Statement (CIES), the Authority's main revenue account, covering income and expenditure on all services
 - The Movement in Reserves Statement (MIRS), which shows the movement in the year on the different reserves held by the Authority
 - The Balance Sheet, which sets out the financial position of the Authority at 31 March 2023
 - The Cash Flow Statement, showing movements in cash and cash equivalents during the year and the cash position at the year-end
 - The Pension Fund Account, which summarises the movements relating to the firefighters pension schemes (FPS)
 - All figures shown in tables are in thousands, unless otherwise stated.

The accounts are supported by notes to the core financial statements.

4. The accounting policies adopted by the Authority comply with the relevant accounting standards except where indicated in notes to the accounts.
5. After statutory adjustments, such as the removal of depreciation and impairments and applying International Accounting Standard Nineteen (IAS19) entries in relation to pension costs, the CIES for the Authority shows a deficit on provision of services of £70.451m and an overall surplus of £559.682m.
6. The total expenditure of the Authority in 2022/23 was £194.829m. The types of costs incurred were:



7. The total income of the Authority to fund expenditure in 2022/23 was £124.378m, which came from:



8. In 2022/23 the Authority spent £2.419m on capital projects, the largest of these being £1.964m on vehicle replacements, £0.192m on training facility adaption works and £0.124m on roof replacements. The total expenditure on capital schemes was financed by Direct Revenue Financing. Note 33 provides details of capital expenditure and capital financing.
9. In 2022/23 appropriations of £8.403m were made from earmarked general fund reserves and £0.004m to un-earmarked general fund reserves.
10. The Authority, at its February 2022 meeting authorised the limit for external debt at £37m and the statutory limit for external debt at £40m. As at 31 March 2023, the Authority's actual long-term principal borrowing was £29.839m and short-term principal borrowing was £0.868m as per Note 18.3.
11. The 2022/23 accounts include the impact of IAS19. The effects of IAS19 are shown within the CIES and Balance Sheet. There is no effect on council tax from the implementation of this standard. The figures disclosed represent a snapshot in time. The accounts show that there is a significant shortfall between the forecast cost of pensions and the current level of assets built up in the pension fund. The Government Actuaries Department (GAD) review the defined benefit arrangements and appropriate levels of employer & employee contributions.

12. **Financial Outlook**

On 19 December 2022, the Secretary of State for the Department for Levelling Up, Housing and Communities (DLUHC) announced the provisional settlement for 2023/24 at £56.867m, resulting in a funding increase of £3.277m (6.1%). This was increased by a further £0.054m in the final settlement allocation in February 2023. In addition, it was indicated the Services Grant would continue to be distributed through the existing Settlement Funding Assessment formula in 2023/24 amounting to approximately £1.3m for this Authority (£2.3m in 2022/23). The Government also proposed a general Council Tax referendum threshold of 3% for Fire and Rescue Authorities. However, for one year only (2023/24), for all Fire and Rescue Authorities, there would be flexibility to increase Band D precepts by £5. On 6 February 2023, DLUHC confirmed the Authority's 2023/24 total core funding.

The Authority set its 2023/24 budget on 14 February 2023, setting a council tax requirement of £53.864m which resulted in a council tax Band D precept increase of £4.99 (7.3%).

The Corporate Risk Register has identified a number of major risks that would seriously affect the Authority's ability to carry out its functions. The very nature of the risks have made it extremely difficult to quantify any funding impact that would arise were the risk to materialise and in the short term would result in a demand on the Authority's General Balances.

In addition, there are ongoing budget uncertainties, particularly Firefighter pension related issues, that have significant funding implications but at this stage still remain unclear in terms of ongoing cost and whether those costs will need to be found by Fire and Rescue Authorities and/or by Government funding.

Furthermore, there are significant budget pressures affecting the Authority arising from the 'Cost of Living' crisis, particularly pay awards and inflation levels.

Therefore, whilst the Government funding allocation in 2023/24 is higher in cash terms compared to 2022/23, a high level of caution still needs to be applied to future financial years as the funding position and expenditure position remains volatile for the Fire Sector.

14. Performance Indicators (PI)

The Authority has an established Scrutiny Committee whose role is to scrutinise performance information including progress made against the 'The Plan'.

The setting of targets against operational and other performance indicators enables the Service to identify key areas for improvement which contribute to making the West Midlands safer, stronger and healthier. During 2021/22 the Scrutiny Committee received quarterly updates of the organisation's performance.

The five-minute attendance standard lies at the heart of the Service Delivery Model which shows how staff based mainly at fire stations deliver the three strategic objectives of prevention, protection and response.










A summary of the performance indicators for prevention, protection and response is provided below and further details of Authority's performance monitoring through the Scrutiny Committee can be found at <https://wmfs.cmis.uk.com/cmis5/>.



Key:	
Blue	Over performance against the tolerance levels
Green	Performance is within the tolerance levels
Red	Under performance against the tolerance levels

Response



PI 1		The Risk Based Attendance Standard Target: under 5 minutes Actual: 4 minutes 57 seconds Over performance against the tolerance levels
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Prevention

PI 2		The number of accidental dwelling fires Target YTD: 1573 (1495 – 1604) Actual to date: 1489 Over performance against the tolerance levels
PI 3		Injuries from accidental fires in dwellings (taken to hospital for treatment) Target YTD: 48 (39 – 52) Actual to date: 51 Performance is within the tolerance levels
PI 4		The number of deaths from accidental dwelling fires Target YTD: N/A Actual to date: 9
PI 5		The percentage of Safe and Well visits referred by our partners Target YTD: 45% (45% - 47.25%) Actual to date: 42.6% (Q4 49.2%) Under performance against the tolerance levels
PI 6		The number of Safe & Well points achieved by the Brigade Target YTD: 260,000 (260,000 – 273,000) Actual to date: 246,304 Under performance against the tolerance levels
PI 7		The number of people killed or seriously injured (KSI) in road traffic collisions Target YTD: Not applicable Actual to date: 840
PI 8		The number of deliberate fires in dwellings Target YTD: 195 (176 – 204) Actual to date: 182 Performance is within the tolerance levels
PI 9		The number of deliberate fires in non-domestic premises Target YTD: 117 (106 – 122) Actual to date: 107 Performance is within the tolerance levels
PI 10		The number of deliberate vehicle fires Target YTD: 573 (516 – 598) Actual to date: 537 Performance is within the tolerance levels

PI 11		The number of deliberate rubbish fires Target YTD: 1366 (1230 - 1393) Actual to date: 1352 Performance is within the tolerance levels
PI 12		The number of deliberate fires in derelict buildings Target YTD: 114 (103 –119) Actual to date: 135 Under performance against the tolerance levels

Protection

PI 13		The number of accidental fires in non-domestic premises Target YTD: 384 (346 – 426) Actual to date: 365 Performance is within the tolerance levels
PI 14	 Fire alarm	The number of false alarm calls due to fire alarm equipment in dwellings and non-domestic premises Target YTD: 5825 (5534 – 5941) Actual to date: 6751 Under performance against the tolerance levels

15. Further information about the accounts is available from:

Finance Manager,
 West Midlands Fire Service Headquarters,
 99 Vauxhall Road,
 Birmingham. B7 4HW.

Telephone : 0121-380-6920
 or E-Mail : kal.shoker@wmfs.net

16. Interested members of the public also have the right to inspect the accounts before the Audit is completed. The availability of the accounts for inspection is advertised on the Authority's website.

17. **All figures shown in tables are in thousands (£', unless otherwise stated.**

STATEMENT OF RESPONSIBILITIES FOR THE STATEMENT OF ACCOUNTS

The Authority's Responsibilities

The Authority is required to:

- (i) make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs. In this Authority, that officer is the Treasurer.
- (ii) manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets.
- (iii) approve the statement of accounts.

The Treasurer's Responsibilities

The Treasurer is responsible for the preparation of the Authority's statement of accounts in accordance with proper practices as set out in the C.I.P.F.A. / L.A.S.A.A.C. Code of Practice on Local Authority Accounting in the United Kingdom (the Code).

In preparing this statement of accounts, the Treasurer has:

- (i) selected suitable accounting policies and then applied them consistently
- (ii) made judgements and estimates that were reasonable and prudent
- (iii) complied with the local authority Code.

The Treasurer has also:

- (iv) kept proper accounting records which were up to date.
- (v) taken reasonable steps for the prevention and detection of fraud and other irregularities.

I certify that this statement of accounts gives a true and fair view of the financial position and expenditure and income of the WMFRA for the year ending 31 March 2023.

Mike Griffiths, C.P.F.A
Treasurer

Date: 24 July 2023

STATEMENT OF APPROVAL FOR THE STATEMENT OF ACCOUNTS

The statement of accounts for the year 1 April 2022 to 31 March 2023 was approved by the West Midlands Fire & Rescue Authority's Audit and Risk Committee on 24 July 2023.

Cllr Basharat Mahmood
Chair of the Audit and Risk Committee

Date: 24 July 2023

COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT

This shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. Authorities raise taxation to cover expenditure in accordance with statutory requirements; this may be different from the accounting cost. The taxation position is shown in both the MIRS and the Expenditure Funding Analysis (EFA).

2021/2022			Service Area	2022/2023		
Gross Expenditure	Gross Income	Net Expenditure		Gross Expenditure	Gross Income	Net Expenditure
1,593	0	1,593	Corporate Management	1,746	0	1,746
(48)	(5,736)	(5,784)	Corporate Charges	6,819	(5,880)	939
5,209	(67)	5,142	Portfolio & Organisational Intelligence	2,266	(328)	1,938
36,020	(1,254)	34,766	Operations North, Preparedness & Response	0	0	0
52,378	(1,962)	50,416	Operations South & Fire Control	0	0	0
0	0	0	Operations	83,897	(2,996)	80,901
0	0	0	Fire Control & Business Continuity	3,380	(1,079)	2,301
2,666	(182)	2,484	Prevention	2,782	(208)	2,574
7,238	(839)	6,399	Protection	7,567	(875)	6,692
11,422	(1,134)	10,288	Resourcing	12,462	(1,016)	11,446
8,663	(488)	8,175	Digital & Data	8,875	(507)	8,368
1,213	(18)	1,195	Response, Policy & Organisational Assurance	2,331	(45)	2,286
1,366	(60)	1,306	Communications & Engagement	1,266	(75)	1,191
10,598	(478)	10,120	People Services	10,666	(553)	10,113
138,318	(12,218)	126,100	Total Cost of Services	144,057	(13,562)	130,495
341	(34)	307	Other Operating Expenditure (Note 13)	506	0	506
38,930	(73)	38,857	Financing and investment income & expenditure (Note 14)	50,266	(893)	49,373
(103,487)			Taxation and non-specific grant income (Note 15)	(109,923)		
61,777			(Surplus)/Deficit on Provision of Services	70,451		
4,210	(21,636)	(17,426)	Surplus or deficit on revaluation of Property, Vehicles, Plant and	6,089	(16,208)	(10,119)
(85,704)			Re-measurements of the net defined benefit liability/(asset)	(620,014)		
(103,130)			Other Comprehensive Income & Expenditure	(630,133)		
(41,353)			Total Comprehensive Income & Expenditure	(559,682)		

MOVEMENT IN RESERVES STATEMENT

This shows the movement in the year on the different reserves held by the Authority, analysed into 'usable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and other 'unusable reserves'. The Statement shows how the movements in year of the Authority's reserves are broken down between gains and losses incurred in accordance with generally accepted accounting practices and the statutory amounts required to return to the amounts chargeable to council tax for the year. The Net Increase/Decrease line shows the statutory General Fund Balance movements in the year following those adjustments.

	Un-earmarked General Fund Reserves	Earmarked General Fund Reserves	General Fund Balance	Capital Receipts Reserve	Capital Grants Unapplied Account	Total Usable Reserves	Unusable Reserves	Total Authority Reserves
Balance at 31 March 2021	(5,838)	(36,917)	(42,755)	(2,249)	(74)	(45,078)	1,770,532	1,725,454
Movement in Reserves During 2021/22								
Total Comprehensive Income and Expenditure *	61,777	0	61,777	0	0	61,777	(103,908)	(42,131)
Adjustments between accounting basis and funding basis under regulations (Note 10)	(52,696)	0	(52,696)	0	0	(52,696)	52,696	0
Net (Increase)/Decrease before Transfers to Earmarked Reserves	9,081	0	9,081	0	0	9,081	(51,212)	(42,131)
Transfers to/from Earmarked Reserves (Note 11)	(7,101)	7,101	0	0	0	0	0	0
(Increase)/Decrease in 2021/22	1,980	7,101	9,081	0	0	9,081	(51,212)	(42,131)
Balance at 31 March 2022	(3,858)	(29,816)	(33,674)	(2,249)	(74)	(35,997)	1,719,320	1,683,323
Movement in Reserves During 2022/23								
Total Comprehensive Income and Expenditure *	70,451	0	70,451	0	0	70,451	(630,133)	(559,682)
Adjustments between accounting basis and funding basis under regulations (Note 10)	(62,052)	0	(62,052)	(500)	31	(62,521)	62,521	0
Net (Increase)/Decrease before Transfers to Earmarked Reserves	8,399	0	8,399	(500)	31	7,930	(567,612)	(559,682)
Transfers to/from Earmarked Reserves (Note 11)	(8,403)	8,403	0	0	0	0	0	0
(Increase)/Decrease in 2022/23	(4)	8,403	8,399	(500)	31	7,930	(567,612)	(559,682)
Balance at 31 March 2023	(3,862)	(21,413)	(25,275)	(2,749)	(43)	(28,067)	1,151,708	1,123,641

- * The total comprehensive income and expenditure is now shown as one line on the basis that the columnar analysis of the usable and unusable reserves automatically separates the movements between the surplus and deficit on the provision of services and other comprehensive income and expenditure.

BALANCE SHEET

The Balance Sheet shows the value as at the Balance Sheet date of the assets and liabilities recognised by the Authority. The net assets of the Authority (assets less liabilities) are matched by the reserves held by the Authority. Reserves are reported in two categories. The first category of reserves are usable reserves, i.e. those reserves that the Authority may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use. The second category of reserves is those that the Authority is not able to use to provide services. This category of reserves includes reserves that hold unrealised gains and losses, where amounts would only become available to provide services if the assets are sold and reserves that hold timing differences shown in the MIRS line 'Adjustments between accounting basis and funding basis under regulations'.

31 March 2022	Description	Note	31 March 2023
154,348	Property, Vehicles, Plant & Equipment	16	161,769
66	Heritage Assets		66
54	Intangible Assets	17	27
0	Other Long Term Assets	34	846
154,468	Long Term Assets		162,708
500	Assets Held for Sale		0
933	Inventories	19	826
18,949	Short Term Debtors	20	20,130
32,864	Cash and Cash Equivalents	21	26,530
53,246	Current Assets		47,486
(904)	Short Term Borrowing	18	(944)
(16,441)	Short Term Creditors	22	(12,997)
(17,345)	Current Liabilities		(13,941)
(664)	Provisions	23	(755)
(30,707)	Long Term Borrowing	18	(29,839)
(1,842,321)	Other Long Term Liabilities	34	(1,289,300)
(1,873,692)	Long Term Liabilities		(1,319,894)
(1,683,323)	Net Assets		(1,123,641)
(35,997)	Usable Reserves		(28,067)
1,719,320	Unusable Reserves	12	1,151,708
1,683,323	Total Reserves		1,123,641

Mike Griffiths, C.P.F.A
Treasurer

Date: 24 July 2023

CASH FLOW STATEMENT

The Cash Flow Statement shows the changes in cash and cash equivalents of the Authority during the reporting period. The statement shows how the Authority generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the Authority are funded by way of taxation and grant income or from the recipients of services provided by the Authority. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the Authority's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the Authority.

2021/2022	Description	2022/2023
61,777	Net (surplus) or deficit on the provision of services	70,451
(63,782)	Adjustments to net surplus or deficit on the provision of services for non-cash movements (Note 24.2)	(67,443)
34	Adjustments for items included in the net surplus or deficit on the provision of services that are investing and financing activities (Note 24.3)	500
(1,971)	Net cash flows from Operating Activities	3,508
3,581	Investing Activities (Note 25)	1,999
2,140	Financing Activities (Note 26)	827
3,750	Net (increase)/decrease in cash and cash equivalents	(6,334)
36,614	Cash and cash equivalents at the beginning of the reporting period	32,864
32,864	Cash and cash equivalents at the end of the reporting period (Note 21)	26,530

NOTES TO THE CORE FINANCIAL STATEMENTS

1. ACCOUNTING POLICIES

1.1. General Principles

The Statement of Accounts summarises the Authority's transactions for the 2022/23 financial year and its position as at the year-end, 31 March 2023. The Authority is required to prepare an annual Statement of Accounts by the Accounts and Audit Regulations 2015, which require the Accounts to be prepared in accordance with proper accounting practices.

It has been prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2022/23, supported by International Financial Reporting Standards (IFRS) and statutory guidance issued under the Local Government Act 2003.

The accounting convention adopted in the Statement of Accounts is principally historical cost, modified by the revaluation of certain categories of non-current assets and financial instruments.

The Statement of Accounts has been prepared on a going concern basis. The Treasurer expects that this will continue for the foreseeable future. Using reserves the Authority has a balanced budget for the Medium Term Financial Plan period and robust and deliverable plans for a balanced budget going forward.

1.2. Accruals of Income and Expenditure

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received. In particular:

- Revenue from contracts with service recipients, whether for services or the provision of goods, is recognised when or as the goods or services are transferred to the service recipient in accordance with the performance obligations in the contract.
- Supplies are recorded as expenditure when they are consumed — where there is a gap between the date supplies are received and their consumption, they are carried as inventories on the Balance Sheet.
- Expenses in relation to services received are recorded as expenditure when the services are received rather than when payments are made.
- Interest receivable on investments and payable on borrowings is accounted for respectively as Income and Expenditure.
- Where income and expenditure have been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the Balance Sheet. Where debts may not be settled, the balance of debtors is written down and a charge made to revenue for the income that might not be collected.

- Accruals of income and expenditure are subject to a de minimis level of £1,000.

1.3. Cash and Cash Equivalents

Cash is represented by cash in hand and deposits with financial institutions repayable without penalty on notice of not more than 24 hours. Cash equivalents are highly liquid investments that mature in a specified period; no more than three months or less from the date of acquisition and that are readily convertible to known amounts of cash with insignificant risk of change in value.

In the Cash Flow Statement, cash and cash equivalents are shown net of bank overdrafts that are repayable on demand and form an integral part of the Authority's cash management.

1.4. Prior Period Adjustments, Changes in Accounting Policies and Estimates and Errors

Prior period adjustments may arise because of a change in accounting policies or to correct a material error. Changes in accounting estimates are accounted for prospectively, i.e. in the current and future years affected by the change and do not give rise to a prior period adjustment.

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the Authority's financial position or financial performance. Where a change is made, it is applied retrospectively (unless stated otherwise) by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied.

Material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the prior period.

1.5. Charges to Revenue for Non-Current Assets

Services and support services are debited with the following amounts to record the cost of holding non-current assets during the year:

- Depreciation attributable to the assets used by the relevant service.
- Revaluation and impairment losses on assets used by the service where there are no accumulated gains in the Revaluation Reserve against which the losses can be written off.
- Amortisation of intangible assets attributable to the service.

The Authority is not required to raise council tax to fund depreciation, revaluation and impairment losses or amortisation. However, it is required to make an annual contribution from revenue towards the reduction in its overall borrowing requirement equal to an amount calculated on a prudent basis determined by the Authority in accordance with statutory guidance within England.

Depreciation, revaluation and impairment losses and amortisation are therefore replaced by the contribution in the General Fund Balance, by way of an adjusting Minimum

Revenue Provision (MRP) transaction with the Capital Adjustment Account in the MIRS for the difference between the two.

1.6. Council Tax and Non-domestic Rates (NDR)

Billing authorities act as agents, collecting council tax and NDR on behalf of the major preceptors. Under the legislative framework for the Collection Fund, billing authorities, major preceptors and central government share proportionately the risks and rewards that the amount of council tax and NDR collected could be less or more than predicted.

The council tax and NDR included in the CIES is the Authority's share of accrued income for the year. Regulations determine the amount of council tax and NDR that must be included in the Authority's General Fund. The difference between the income included in the CIES and the amount required by regulation to be credited to the General Fund is taken to the Collection Fund Adjustment Account and included as a reconciling item in the MIRS. The effect on the Surplus or Deficit on the Provision of Services for the year 2022/23 in the CIES is a surplus of £3.333m which is also reflected in the MIRS.

The Balance Sheet includes the Authority's share of the year end balances in respect of council tax and NDR relating to arrears, impairment allowances for doubtful debts, overpayments and prepayments and appeals.

Where debtor balances for the above are identified as impaired because of a likelihood arising from a past event that payments due under the statutory arrangements will not be made (fixed or determinable payments), the asset is written down and a charge made to the Collection Fund. The impairment loss is measured as the difference between the carrying amount and the revised future cash flows.

1.7. Employee Benefits

1.7.1 Benefits Payable during Employment

Short-term employee benefits are those due to be settled within 12 months of the year-end. They include such benefits as wages and salaries, paid annual leave and paid sick leave, bonuses and non-monetary benefits (e.g. cars) for current employees and are recognised as an expense for services in the year in which employees render service to the Authority. An accrual is made for the cost of holiday entitlements (or any form of leave, e.g. time off in lieu) earned by employees but not taken before the year-end which employees can carry forward into the next financial year. The accrual is made at the wage and salary rates applicable in the following accounting year, being the period in which the employee takes the benefit. The accrual is charged to Surplus or Deficit on the Provision of Services but then reversed out through the MIRS so that holiday entitlements are charged to revenue in the financial year in which the holiday absence occurs.

1.7.2 Termination Benefits

Termination benefits are amounts payable as a result of a decision by the Authority to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy in exchange for those benefits and are charged on an accruals basis to the appropriate service segment or, where applicable, to a corporate service segment at the earlier of when the Authority can no longer withdraw the offer of those benefits or when the Authority recognises costs for a restructuring.

Where termination benefits involve the enhancement of pensions, statutory provisions require the General Fund balance to be charged with the amount payable by the Authority to the pension fund or pensioner in the year, not the amount calculated according to the relevant accounting standards. In the MIRS, appropriations are required to and from the Pensions Reserve to remove the notional debits and credits for pension enhancement termination benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end.

1.7.3 Post-Employment Benefits

Employees of the Authority are members of four separate pension schemes:

- Uniformed Firefighters – Original (1992) Scheme

This is an unfunded scheme, which is administered by the Authority in accordance with Government regulations. For such schemes, as there are no investment assets, IAS19 requires recognition of the liability and pension reserve in the Balance Sheet and transactions in the CIES for movements in the liability and reserve. The pension costs that are charged to the Authority's accounts in respect of these employees are equal to the contributions paid to the pension fund for these employees. The scheme was only open to those firefighters in the scheme as at 31 March 2006 and the employer's contribution is higher than for the new FPS. All contributions are made into a pension fund and equally the payments to pensioners are paid out of the same fund. This is then balanced by a contribution to or from the fund by the Government each year.

- Uniformed Firefighters – (2006) Scheme

On 1 April 2006 a new FPS was established for new firefighters, retained firefighters and for uniformed employees carrying out operational duties in the old pension scheme who wished to transfer to the new scheme. This scheme is an unfunded scheme and operates in the same way as the old scheme except for the reduced level of contribution from employees and employers which reflects the different conditions and benefits of the new scheme. All contributions are made into a pension fund and equally the payments to pensioners are paid out of the same fund. This is then balanced by a contribution to or from the fund by the Government each year.

On 1 April 2015 a new modified section was established for employees who were employed as retained firefighters between 1 April 2000 and 5 April 2006.

- Uniformed Firefighters – (2015) Scheme

On 1 April 2015 a new FPS was established. This scheme is a career average revalued earnings scheme for members starting after the 1 April 2015. Members of the 1992 and 2006 final salary schemes moved into this scheme, unless protection applied. This scheme is an unfunded scheme. All contributions are made into a pension fund and equally the payments to pensioners are paid out of the same fund. This is then balanced by a contribution to or from the fund by the Government each year.

The combined pension fund for uniformed firefighters as at 31 March 2023 had a

net deficit value of £1,289m.

- The Local Government Pension Scheme (LGPS)

Other employees, subject to certain qualifying criteria, are eligible to join the LGPS, administered by City of Wolverhampton Council. The pension costs that are charged to the Authority's accounts, £2.740m in 2022/23 in respect of these employees, are equal to the contributions paid to the funded pension scheme for these employees. Further costs arise in respect of certain pensions paid to retired employees on an unfunded basis. The scheme is, however, funded.

These schemes provide defined benefits to members (retirement lump sums and pensions), which are earned as employees work for the Authority.

These schemes are accounted for as defined benefits schemes:

- The liabilities of the West Midlands Metropolitan Authorities Pension Fund (WMMAPF) and the liabilities of the FPS attributable to the Authority are included in the Balance Sheet on an actuarial basis using the projected unit method — i.e. an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates, etc. and estimates of projected earnings for current employees.
- Liabilities are discounted to their value at current prices, using a discount rate of 4.65% for the FPS and 4.75% for the LGPS.
- The assets of WMMAPF attributable to the Authority are included in the Balance Sheet at their fair value:
 - quoted securities — current bid price
 - unquoted securities — professional estimate
 - unitised securities — current bid price
 - property — market value.
- The change in the net pensions liability is analysed into the following components:
 - Service cost comprising:
 - Current service cost - the increase in liabilities because of years of service earned this year — allocated in the CIES to the services for which the employees worked.
 - Past service cost — the increase in liabilities because of a scheme amendment or curtailment whose effect relates to years of service earned in earlier years — debited to the Surplus or Deficit on the Provision of Services in the CIES within the corporate charges Service line.
 - Net interest on the net defined benefit liability (asset), i.e. net interest expense for the Authority — the change during the period in the net

defined benefit liability (asset) that arises from the passage of time charged to the Financing and Investment Income and Expenditure line of the CIES – this is calculated by applying the discount rate used to measure the defined benefit obligation at the beginning of the period to the net defined benefit liability (asset) at the beginning of the period – taking into account any changes in the net defined benefit liability (asset) during the period as a result of contribution and benefit payments.

- Remeasurements comprising:
 - The return on plan assets — excluding amounts included in net interest on the net defined benefit liability (asset) – charged to the Pensions Reserve as Other Comprehensive Income and Expenditure.
 - Changes in demographic and financial assumptions — changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions — charged to the Pensions Reserve as Other Comprehensive Income and Expenditure.
- Contributions paid to the Pension Fund — cash paid as employer's contributions to the pension fund in settlement of liabilities; not accounted for as an expense.

In relation to retirement benefits, statutory provisions require the General Fund balance to be charged with the amount payable by the Authority to the pension fund or directly to pensioners in the year, not the amount calculated according to the relevant accounting standards. In the MIRS, this means that there are transfers to and from the Pensions Reserve to remove the notional debits and credits for retirement benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end. The negative balance that arises on the Pensions Reserve thereby measures the beneficial impact to the General Fund of being required to account for retirement benefits based on cash flows rather than as benefits are earned by employees.

The top up grant is accounted for as a remeasurement of the net defined benefit liability.

1.7.4 Discretionary Benefits

The Authority also has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. Any liabilities estimated to arise because of an award to any member of staff are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the LGPS.

1.8. Events after the Reporting Period

Events after the Balance Sheet date are those events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the Statement of Accounts is authorised for issue. Two types of events can be identified:

- Those that provide evidence of conditions that existed at the end of the reporting period — the Statement of Accounts is adjusted to reflect such events.
- Those that are indicative of conditions that arose after the reporting period — the Statement of Accounts is not adjusted to reflect such events but where a category of events would have a material effect, disclosure is made in the notes of the nature of the events and their estimated financial effect.

Events taking place after the date of authorisation for issue are not reflected in the Statement of Accounts.

1.9. Financial Instruments

1.9.1 Financial Liabilities

The Authority has its own portfolio of loans payable directly to the Public Works Loan Board (PWLB); these are initially measured at fair value and carried at their amortised cost except for Other Local Authority debt inherited from the former West Midlands County Council (WMCC) which is held at historic cost. Annual charges are made to the CIES based on the carrying value of the liability multiplied by the effective rate of interest for the instrument.

Debt inherited from the former WMCC is managed by Dudley MBC and redeemed over a period of 40 years from 1 April 1986. Annual charges to the CIES for interest payable were charged on this debt in 2022/23 at a rate of 5.3%.

Creditors are carried on the balance sheet at amortised cost.

1.9.2 Financial Assets

Financial assets are classified based on a classification and measurement approach that reflects the business model for holding the financial assets and their cashflow characteristics. There are three main classes of financial assets measured at:

- Amortised cost
- Fair value through profit or loss, and
- Fair value through other comprehensive income

The authority's business model is to hold investments to collect contractual cash flows. Financial assets are therefore classified as amortised cost, except for those whose contractual payments are not solely payment of principal and interest i.e. where the cash flows do not take the form of a basic debt instrument.

Financial assets measured at amortised cost are recognised on the Balance Sheet when the authority becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value. They are subsequently measured at their amortised cost.

Debtors are carried on the balance sheet at amortised cost.

Any gains and losses that arise on the derecognition of the asset are credited or debited to the Financing and Investment Income and Expenditure line in the CIES.

1.9.3 Fair Value Measurement

IFRS 13 requires that local authorities measure some of their non-financial and some of their financial instruments at fair value.

The objective of the fair value approach is to estimate the price at which an orderly transaction to sell an asset or transfer a liability would take place between market participants at the measurement date. The measurement assumes that the transaction takes place either:

- In the principal market for the asset or liability, or
- In the absence of a principal market, the most advantageous market.

The Authority measures fair value using the same assumptions that market participants would use when pricing an asset or liability assuming that they will act in their own economic best interest.

For non-financial assets the Authority considers the participant's ability to generate economic benefits by using the asset in its highest and best use.

When determining fair value the Authority's valuers use techniques that are appropriate in the circumstances and for which sufficient data is available maximising the use of relevant observable inputs and minimising the use of unobservable inputs.

These inputs are categorised within the fair value hierarchy as follows:

- Level 1 – quoted prices (unadjusted) in active markets for identical assets or liabilities that the authority can assess at the measurement date.
- Level 2 – inputs other than quoted prices included in level 1 that are observable for the asset or liability, either directly or indirectly.
- Level 3 – unobservable inputs for the asset or liability.

1.10. Government Grants and Contributions

Whether paid on account, by instalments or in arrears, government grants and third party contributions and donations are recognised as due to the Authority when there is reasonable assurance that:

- the Authority will comply with the conditions attached to the payments, and
- the grants or contributions will be received.

Amounts recognised as due to the Authority are not credited to the CIES until conditions attached to the grant or contribution has been satisfied. Conditions are stipulations that specify that the future economic benefits or service potential embodied in the asset in the form of the grant or contribution are required to be consumed by the recipient as specified, or future economic benefits or service potential must be returned to the transferor.

Monies advanced as grants and contributions for which conditions have not been satisfied are carried in the Balance Sheet as Receipts in Advance. When conditions are satisfied, the grant or contribution is credited to the relevant service line (attributable revenue grants and contributions) or Taxation and Non-Specific Grant Income (non-ringfenced revenue grants and all capital grants) in the CIES.

Where capital grants are credited to the CIES, they are reversed out of the General Fund Balance in the MIRS. Where the grant has yet to be used to finance capital expenditure, it is posted to the Capital Grants Unapplied reserve. Where it has been applied, it is posted to the Capital Adjustment Account. Amounts in the Capital Grants Unapplied reserve are transferred to the Capital Adjustment Account once they have been applied to fund capital Expenditure.

1.11. Intangible Assets

Expenditure on non-monetary assets that do not have physical substance but are controlled by the Authority as a result of past events (e.g. software licences) is capitalised when it is expected that future economic benefits or service potential will flow from the intangible asset to the Authority.

Internally generated assets are capitalised where it is demonstrable that the project is technically feasible and is intended to be completed (with adequate resources being available) and the Authority will be able to generate future economic benefits or deliver service potential by being able to sell or use the asset. Expenditure is capitalised where it can be measured reliably as attributable to the asset and is restricted to that incurred during the development phase (research expenditure cannot be capitalised).

Expenditure on the development of websites is not capitalised if the website is solely or primarily intended to promote or advertise the Authority's goods or services.

Intangible assets are measured initially at cost. Amounts are only revalued where the fair value of the assets held by the Authority can be determined by reference to an active market. In practice, no intangible asset held by the Authority meets this criterion, and they are therefore carried at amortised cost. The depreciable amount of an intangible asset is amortised over its useful life to the relevant service line(s) in the Comprehensive Income and Expenditure Statement. An asset is tested for impairment whenever there is an indication that the asset might be impaired — any losses recognised are posted to the relevant service line(s) in the Comprehensive Income and Expenditure Statement. Any gain or loss arising on the disposal or abandonment of an intangible asset is posted to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement.

Where expenditure on intangible assets qualifies as capital expenditure for statutory purposes, amortisation, impairment losses and disposal gains and losses are not permitted to have an impact on the General Fund Balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and (for any sale proceeds greater than £10,000) the Capital Receipts Reserve.

Software licences are depreciated on a straight line basis over a period of five years.

1.12. Inventories

Inventories are included in the Balance Sheet at the latest price. This does not comply with the standard which requires the lower of cost and net realisable value. The total value of stocks held is approximately £0.826m (2021/22 £0.933m) and therefore any difference in accounting treatment will not materially affect the reasonableness of the figures disclosed within the accounts.

1.13. Overheads and Support Services

The costs of overheads and support services are charged to service segments in accordance with the Authority's arrangements for accountability and financial performance.

The costs of support services provided to the Authority by Sandwell MBC have been recharged in accordance with Service Level Agreements. These specify the level of service to be provided and the charge.

1.14. Property, Vehicles, Plant and Equipment

Assets that have physical substance and are held for use in the production or supply of goods or services, for rental to others, or for administrative purposes and that are expected to be used during more than one financial year are classified as property, vehicles, plant and equipment.

1.14.1 Recognition

Expenditure on the acquisition, creation or enhancement of property, vehicles, plant and equipment is capitalised on an accruals basis, provided that it is probable that the future economic benefits or service potential associated with the item will flow to the Authority and the cost of the item can be measured reliably. Expenditure that maintains but does not add to an asset's potential to deliver future economic benefits or service potential (i.e. repairs and maintenance) is charged as an expense when it is incurred.

Expenditure along with associated grant income on non-current assets are capitalised subject to a de minimis level of £10,000.

1.14.2 Measurement

Assets are initially measured at cost, comprising:

- The purchase price.
- Any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management.
- The initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located.

The Authority does not capitalise borrowing costs incurred whilst assets are under construction.

The cost of assets acquired other than by purchase is deemed to be its fair value, unless the acquisition does not have commercial substance (i.e. it will not lead to a variation in the cash flows of the Authority). In the latter case, where an asset is acquired via an exchange, the cost of the acquisition is the carrying amount of the asset given up by the Authority.

Donated assets are measured initially at fair value. The difference between fair value and any consideration paid is credited to the Taxation and Non-Specific Grant Income line of the CIES, unless the donation has been made conditionally. Until conditions are satisfied, the gain is held in the Donated Assets Account. Where gains are credited to the CIES, they are reversed out of the General Fund Balance to the Capital Adjustment Account in the MIRS.

Assets are then carried in the Balance Sheet using the following measurement bases:

- Infrastructure, community assets and assets under construction — held at historical cost.
- Residential Homes — the current value measurement base is fair value, estimated at highest and best use from a market participant's perspective. The Authority no longer provides residential homes to new tenants and any properties which become or are vacant, are held as surplus assets.
- All other assets — current value, determined on the basis of market value.

Where there is no market-based evidence of current value because of the specialist nature of an asset, depreciated replacement cost is used as an estimate of current value.

Where non-property assets that have short useful lives or low values (or both), depreciated historical cost basis is used as a proxy for current value.

Assets included in the Balance Sheet at current value are revalued annually to ensure that their carrying amount is not materially different from their current value at the year-end, but as a minimum every five years. If an event occurs, such as a dramatic fall in land and property prices, which mean the current values are no longer appropriate, the assets will be revalued again. Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains.

Where decreases in value are identified, they are accounted for by:

- Where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains).
- Where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the corporate charges service line in the CIES.

The Revaluation Reserve contains revaluation gains recognised since 1 April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

1.14.3 Impairment

Assets are assessed at each year-end as to whether there is any indication that an asset may be impaired. Where indications exist and any possible differences are estimated to be material, the recoverable amount of the asset is estimated and, where this is less than the carrying amount of the asset, an impairment loss is recognised for the shortfall.

Where impairment losses are identified, they are accounted for as follows:

- Where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains).
- Where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the corporate charges service line in the CIES.

Where an impairment loss is reversed subsequently, the reversal is credited to the corporate charges service line in the CIES, up to the amount of the original loss, adjusted for depreciation that would have been charged if the loss had not been recognised.

1.14.4 Depreciation

Depreciation is provided for on all property, vehicles, plant and equipment assets by the systematic allocation of their depreciable amounts over their useful lives. An exception is made for assets without a determinable finite useful life (i.e. freehold land) and assets that are not yet available for use (i.e. assets under construction).

The following depreciation policies have been adopted:

- Operational Vehicles - straight line over 10 years.
- Ancillary Vehicles - straight line over 5 years.
- Equipment - straight line over 5 years.
- All property assets have been depreciated in line with their life expectancies.
- Freehold land is not depreciated.
- No depreciation is accounted for in the year of acquisition but is accounted for in the year of disposal.

Wilks Head & Eve (WH&E), of 55 New Oxford Street, London, WC1A 1BS is a RICS (Royal Institution of Chartered Surveyors) Regulated Firm, are the Authority's valuers and were instructed to provide valuations for all land and property assets and recommend the appropriate life expectancies. A full valuation of all land and property assets was completed as at 31 March 2023. The Code requires that land and property assets must be revalued every five years as a minimum but must be revalued more regularly where a five year valuation is insufficient to keep pace with material changes in fair value.

WHE also provide valuations for splitting land and building assets into individual components. Where an asset has major components whose cost is significant in relation to the total cost of the item and which have differing estimated useful lives, these components are depreciated separately. The Authority has adopted this as the basis for depreciation from 1 April 2011.

Where an asset it is deemed to be material for component accounting purposes, i.e. valued in excess of £1m, the following individual components have been identified:

- Main structure
- Roof

- Heating and associated systems
- Tower and associated functions
- Electrical
- Lift
- External

Revaluation gains are also depreciated, with an amount equal to the difference between current value depreciation charged on assets and the depreciation that would have been chargeable based on their historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

1.14.5 Non-Current Assets Held for Sale

A non-current asset is classified as held for sale if its carrying amount will be recovered principally through a sale transaction rather than through continued use. The following criteria must be met before an asset can be classified as held for sale under this section of the Code:

- The asset must be available for immediate sale in its present condition.
- The sale must be highly probable; with an active programme to dispose of the asset.
- The asset must be actively marketed for sale at a price that is reasonable in relation to its current fair value
- The sale should be expected to complete within one year of the date of classification.

Assets Held for Sale are valued at the lower of their carrying amount and fair value (market value) less costs to sell at initial reclassification and at the end of each reporting date and are not subject to depreciation. Investment Properties that are to be disposed of are not reclassified as an Asset Held for Sale and remain as Investment Properties until disposed of, reclassified to short term investment properties where they are expected to be disposed of within a year of the balance sheet date.

1.15. Minimum Revenue Provision

Under the Local Government Act 2003, the Authority is required to set aside an amount from revenue as a provision for debt repayment. This amount is known as the MRP.

The calculation is based on Asset Life Method, which is to make a provision over the estimated life of the asset for which borrowing was undertaken.

From 2015/16 onwards the proposed MRP policy was amended to an Annuity base.

The Treasurer has the discretion to make an additional provision.

1.16. Provisions and Contingent Liabilities

1.16.1 Provisions

Provisions are made where an event has taken place that gives the Authority a legal or constructive obligation that probably requires settlement by a transfer of economic benefits or service potential and a reliable estimate can be made of the amount of the obligation.

Provisions are charged as an expense to the appropriate service line in the CIES in the year that the Authority becomes aware of the obligation and are measured at the best estimate at the Balance Sheet date of the expenditure required to settle the obligation, taking into account relevant risks and uncertainties. When payments are eventually made, they are charged to the provision carried in the Balance Sheet. Estimated settlements are reviewed at the end of each financial year — where it becomes less than probable that a transfer of economic benefits will now be required (or a lower settlement than anticipated is made), the provision is reversed and credited back to the relevant service.

Where some or all of the payment required to settle a provision is expected to be recovered from another party (e.g. from an insurance claim), this is only recognised as income for the relevant service if it is virtually certain that reimbursement will be received if the Authority settles the obligation.

1.16.2 Contingent Liabilities

A contingent liability arises where an event has taken place that gives the Authority a possible obligation whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Authority. Contingent liabilities also arise in circumstances where a provision would otherwise be made but either it is not probable that an outflow of resources will be required or the amount of the obligation cannot be measured reliably.

Contingent liabilities are not recognised in the Balance Sheet but disclosed in a note to the accounts.

1.17. Reserves

The Authority sets aside specific amounts as reserves for future policy purposes or to cover contingencies. Reserves are created by transferring amounts out of the Un-earmarked General Fund Balance in the MIRS. When expenditure to be financed from a reserve is incurred, it is charged to the appropriate service in that year to score against the Surplus or Deficit on the Provision of Services in the CIES. The reserve is then transferred back into the Un-earmarked General Fund Balance in the MIRS so that there is no net charge against council tax for the expenditure.

Certain reserves are kept to manage the accounting processes for non-current assets, local taxation, retirement and employee benefits and do not represent usable resources for the Authority — these reserves are explained in the relevant policies.

1.18. Value Added Tax (VAT)

VAT payable is included as an expense only to the extent that it is not recoverable from Her Majesty's Revenue and Customs. VAT receivable is excluded from income.

1.19. Restated Figures

For comparative purposes 2021/2022 figures are provided.

The CIES cost of services, notes 7, 8, and 11 show 2021/2022 restated figures for service expenditure and income as some sections have moved service areas. Note 16 also shows re-stated figures from surplus assets to assets under construction.

1.20. Roundings

Unless otherwise stated, the figures that follow have been rounded to the nearest £'000.

2. ACCOUNTING STANDARDS THAT HAVE BEEN ISSUED BUT HAVE NOT YET BEEN ADOPTED

The Code requires the disclosure of information relating to the impact of an accounting change that will be required by a new standard that has been issued but not yet adopted by the Authority.

The standards introduced in the 2023/24 Code that are relevant to the above are:-

- IFRS 16 leases – (but only for those local authorities that have decided to voluntarily implement IFRS15 in the 2023/24 year)
- Where an authority adopted IFRS 16 in 2022/23 but chose to defer implementation of IFRS 16 to PFI/PPP arrangements until 2023/24 information on that more specific accounting change will be required in it's 2022/23 statement of accounts
- Definition of accounting estimates (Amendments to IAS 8) issued in February 2021
- Disclosure of accounting policies (Amendment to IAS 1 and IFRS practice statement 2) issued in February 2021
- Deferred tax related to assets and liabilities arising from a single transaction (amendments to IAS 12) issued May 2021
- Updating a reference to the conceptual framework (Amendments to IFRS 3) issued in May 2020.

The Authority has concluded that there will be no material impact upon the 2023/24 Statement of Accounts.

IFRS 16 Leases – This will require lessees to recognise most leases on their balance sheet as right of use assets with corresponding lease liabilities (there is recognition for low value and short-term leases). The Chartered Institute of Public Finance and Accountancy (CIPFA)/Local Authority (Scotland) Accounts Advisory Committee Local Authority Accounting Code Board has agreed to defer the implementation of IFRS 16 Leases to 1 April 2024, however the Authority is allowed to adopt the standard before that date. The Authority chooses not to adopt the standard early and therefore this will not have any impact in 2023/24.

3. CRITICAL JUDGEMENTS IN APPLYING ACCOUNTING POLICIES

In applying the accounting policies set out in the Accounts, the Authority has had to make certain judgments about complex transactions or those involving uncertainty about future events. The critical judgments made in the Statement of Accounts are:-

- **No Residual Value of Assets** – The Authority assumes that the residual value of plant and equipment will be nil when they are de-commissioned, as the assets are held to provide a service rather than for resale at the end of their useful life. The Authority has determined that the amounts received when assets are decommissioned are negligible and depend on the market demand for the assets at time of disposal.
- **Property valued at Current Value** – The Authority has had all its land and property assets valued on the basis of current value as at 31 March 2023. The Code requires that land and property assets must be revalued every five years as a minimum but must be revalued more regularly where a five year valuation is insufficient to keep pace with material changes in fair value. In 2011 the Authority introduced component accounting to its land and property assets as part of its valuations.
- **Government Funding** - There remains a degree of uncertainty about future levels of core funding for local government. The funding settlement for 2023/2024 is a one year only arrangement. There is no clarity over funding levels, nationally and/or locally, after that date which hampers meaningful financial planning over the longer term. The Authority has however determined that the level of uncertainty is not yet sufficient to indicate that the assets of the Authority may be significantly impaired because of a need to close facilities and reduce levels of service provision.

4. ASSUMPTIONS MADE ABOUT THE FUTURE AND OTHER MAJOR SOURCES OF ESTIMATION UNCERTAINTY

The Statement of Accounts contains estimated figures that are based on assumptions made by the Authority about the future or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates.

The items in the Authority's Balance Sheet at 31 March 2023 for which there is a risk of a material adjustment in the following financial year are:

- Pensions Liability - Estimation of the net liability to pay pensions depends on several complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes to retirement age, mortality rates and expected return on pension fund assets. The Government Actuary's Department (GAD) and Hymans Robertson provide the Authority with expert advice about the assumptions to be applied (Note 34).
- The effect of the net pensions' liability of changes in individual assumptions can be measured. For instance, all other factors remaining equal, a 0.5% decrease in the discount rate assumption on the Fire fighters Pension would result in an increase in the pensions liability of £91m, similarly a 0.1% decrease would impact the LGPS by £2.4m (see tables in notes)
- Property, Plant and Equipment – The Authority's assets are depreciated over the useful life assigned by the external valuer. Assumptions are made about the level of repairs and maintenance which could affect the useful lives assigned to assets.

If the useful life of assets is reduced, depreciation would increase and the carry amount of the assets would fall. It is estimated that based on the current carrying value of depreciated assets of £133m at 31 March 2023 the annual depreciation charge for property, plant & equipment assets would increase by approximately £0.5m for every year that the useful life had been reduced. However, the assets are revalued annually and the asset lives are kept under regular review.

5. MATERIAL ITEMS OF INCOME AND EXPENDITURE

5.1 WMMAPF – Employer Pension Contributions 2020/21 to 2022/23

On 30 April 2020 the Authority made a payment of £7.9m to the WMMAPF in respect of pension contributions for the three years from 1 April 2020 to 31 March 2023. The full payment has been accounted for as a reduction in the Authority's net pension liability and accounting regulations require that only the amount due in relation to 2022/23 of £2.6m is recognised as a cost to the General Fund this year.

6. EVENTS AFTER THE REPORTING PERIOD

6.1 There are no events after the reporting period for 2022/23.

7. EXPENDITURE AND FUNDING ANALYSIS

This shows how annual expenditure is used and funded from resources (government grants, council tax and business rates) by the Authority in comparison with those resources consumed or earned by the Authority in accordance with generally accepted accounting practices. It also shows how this expenditure is allocated for decision making purposes between the Authority's services. Income and expenditure accounted for under generally accepted accounting practices is presented more fully in the CIES.

2021/2022 * Restated			Service Area	2022/2023		
Net Expenditure Chargeable to the General Fund **	Adjustments Between Funding and Accounting Basis (Note 7.1)	Net Expenditure in the CIES		Net Expenditure Chargeable to the General Fund*	Adjustments Between Funding and Accounting Basis (Note 7.1)	Net Expenditure in the CIES
1,237	356	1,593	Corporate Management	1,597	149	1,746
(5,112)	(672)	(5,784)	Corporate Charges	(3,006)	3,945	939
4,833	401	5,234	Portfolio & Organisational Intelligence	1,643	295	1,938
0	0	0	Operations North, Preparedness & Response	0	0	0
0	0	0	Operations South & Fire Control	0	0	0
65,451	16,371	81,822	Operations	70,818	10,083	80,901
1,695	647	2,342	Fire Control & Business Continuity	1,758	543	2,301
2,012	472	2,484	Prevention	2,194	380	2,574
4,978	1,421	6,399	Protection	5,653	1,039	6,692
8,999	1,197	10,196	Resourcing	10,368	1,078	11,446
7,327	848	8,175	Digital & Data	7,638	730	8,368
1,735	478	2,213	Response, Policy & Organisational Assurance	1,983	303	2,286
1,056	250	1,306	Communications & Engagement	1,010	181	1,191
8,272	1,848	10,120	People Services	8,775	1,338	10,113
102,483	23,617	126,100	Cost of Services	110,431	20,064	130,495
(93,402)	29,079	(64,323)	Other Income and Expenditure	(102,532)	42,488	(60,044)
(9,081)	52,696	61,777	(Surplus)/Deficit on Provision of Services	7,899	62,552	70,451
(42,755)			Opening General Fund Balance	(33,674)		
(33,674)			Closing General Fund Balance as at 31 March	(25,775)		

** As reported to the SET.

2021/2022 * Restated	Adjustments for capital purposes (Note 7.2)	Net change for the pension adjustments (Note 7.3)	Other statutory differences (Note 7.4)	Total Adjustments
Corporate Management	0	313	43	356
Corporate Charges	858	(1,530)	0	(672)
Portfolio & Organisational Intelligence	0	420	(19)	401
Operations	0	16,411	(40)	16,371
Fire Control & Business Continuity	0	624	23	647
Prevention	0	468	4	472
Protection	0	1,426	(5)	1,421
Resourcing	0	1,189	8	1,197
Digital & Data	0	848	0	848
Response, Policy & Organisational Assurance	0	465	13	478
Communications & Engagement	0	238	12	250
People Services	0	1,845	3	1,848
Cost of Services	858	22,717	42	23,617
Other Income and Expenditure	(4,184)	37,249	(3,986)	29,079
Total	(3,326)	59,966	(3,944)	52,696

2022/2023	Adjustments for capital purposes (Note 7.2)	Net change for the pension adjustments (Note 7.3)	Other statutory differences (Note 7.4)	Total Adjustments
Corporate Management	0	167	(18)	149
Corporate Charges	5,014	(1,072)	3	3,945
Portfolio & Organisational Intelligence	0	302	(7)	295
Operations	0	9,976	107	10,083
Fire Control & Business Continuity	0	552	(9)	543
Prevention	0	374	6	380
Protection	0	1,033	6	1,039
Resourcing	0	1,048	30	1,078
Digital & Data	0	731	(1)	730
Response, Policy & Organisational Assurance	0	297	6	303
Communications & Engagement	0	175	6	181
People Services	0	1,314	24	1,338
Cost of Services	5,014	14,897	153	20,064
Other Income and Expenditure	(2,815)	48,636	(3,333)	42,488
Total	2,199	63,533	(3,180)	62,552

7.2 Adjustments for capital purposes

This column adds in depreciation and impairment and revaluation gains and losses in the corporate charges services line, and within other income and expenditure:

- Other operating expenditure – adjusts for capital disposals with a transfer of income on disposal of assets and the amounts written off for those assets.
- Financing and investment income and expenditure – the statutory charges for capital financing i.e. MRP and other revenue contributions are deducted from other income and expenditure as these are not chargeable under generally accepted accounting practices.
- Taxation and non-specific grant income and expenditure – capital grants are adjusted for income not chargeable under generally accepted accounting practices. The taxation and non-specific grant income line is credited with capital grants receivable in the year without conditions or for which conditions were satisfied in the year.

7.3 Net change for the pension adjustments

Net change for the removal of pension contributions and the addition of IAS19 Employee Benefits pension related expenditure and income:

- For services this represents the removal of the employer pension contributions made by the Authority as allowed by statute and the replacement with current service costs and past service costs.
- For financing and investment income and expenditure – the net interest on the defined benefit liability is charged to the CIES.

7.4 Other statutory differences

Other statutory differences between amounts debited/credited to the CIES and amounts payable/receivable to be recognised under statute:

- For services this represents the impact of accruals for accumulating compensated absences.
- The adjustment under other income and expenditure for taxation and non-specific grant income represents the difference between what is chargeable under statutory regulations for council tax and non-domestic rates that was projected to be received at the start of the year and the income recognised under generally accepted accounting practices in the Code. This is a timing difference as any difference will be brought forward in future Surpluses or Deficits on the Collection Fund.

8. PRIOR PERIOD RESTATEMENTS

Prior Period Restatement of Service Expenditure and Income

The Code requires that the Authority shows its expenditure and income on a service basis. During the year some sections have moved service areas. This note sets out how the net expenditure and income has been restated.

Service	As reported CIES 2021/22	Adjustments	2021/22 Restated	Service
Democratic Representation and Brigade Managers	1,593	0	1,593	Democratic Representation and Brigade Managers
Corporate Charges	(5,784)	0	(5,784)	Corporate Charges
Portfolio and Organisational Intelligence	5,142	92	5,234	Portfolio and Organisational Intelligence
Operations North, Preparedness & Response	34,766	(34,766)	0	
Operations South & Fire Control	50,416	(50,416)	0	
	0	81,822	81,822	Operations
Prevention	2,484	0	2,484	Prevention
Protection	6,399	0	6,399	Protection
Resourcing	10,288	(92)	10,196	Resourcing
Digital and Data	8,175	0	8,175	Digital and Data
Policy and Organisational Assurance	1,195	1,020	2,215	Response, Policy and Organisational Assurance
Communications and Engagement	1,306	0	1,306	Communications and Engagement
People Services	10,120	0	10,120	People Services
	0	2,340	2,340	Fire Control and Business Continuity
Net Expenditure	126,100	0	126,100	

Service	As reported CIES 2021/22	Adjustments	2021/22 Restated	Service
Democratic Representation and Brigade Managers	1,593	0	1,593	Democratic Representation and Brigade Managers
Corporate Charges	(48)	0	(48)	Corporate Charges
Portfolio and Organisational Intelligence	5,209	92	5,301	Portfolio and Organisational Intelligence
Operations North, Preparedness & Response	36,020	(36,020)	0	
Operations South & Fire Control	52,378	(52,378)	0	
	0	83,969	83,969	Operations
Prevention	2,666	0	2,666	Prevention
Protection	7,238	0	7,238	Protection
Resourcing	11,422	(92)	11,330	Resourcing
Digital and Data	8,663	0	8,663	Digital and Data
Policy & Organisational Assurance	1,213	1,062	2,275	Response, Policy & Organisational Assurance
Communications and Engagement	1,366	0	1,366	Communications and Engagement
People Services	10,598	0	10,598	People Services
		3,367	3,367	Fire Control and Business Continuity
Gross Expenditure	138,318	0	138,318	
Democratic Representation and Brigade Managers	0	0	0	Democratic Representation and Brigade Managers
Corporate Charges	(5,736)	0	(5,736)	Corporate Charges
Portfolio and Organisational Intelligence	(67)	0	(67)	Portfolio and Organisational Intelligence
Operations North, Preparedness and Response	(1,254)	1,254	0	
Operations South & Fire Control	(1,962)	1,962	0	
	0	(2,146)	(2,146)	Operations
Prevention	(182)	0	(182)	Prevention
Protection	(839)	0	(839)	Protection

Resourcing	(1,134)	0	(1,134)	Resourcing
Digital and Data	(488)	0	(488)	Digital and Data
Policy and Organisational Assurance	(18)	(43)	(61)	Response, Policy and Organisational Assurance
Communications and Engagement	(60)	0	(60)	Communications and Engagement
People Services	(478)	0	(478)	People Services
	0	(1,027)	(1,027)	Fire Control and Business Continuity
Gross Income	(12,218)	0	(12,218)	

9. EXPENDITURE AND INCOME ANALYSED BY NATURE

9.1 The Authority's expenditure and income is analysed as follows:

2021/2022	Expenditure	2022/2023
120,541	Employee expenses	119,296
16,920	Other services expenses	19,747
858	Depreciation, amortisation and impairment	5,014
37,249	Pensions interest cost and expected return on pension assets	48,636
1,681	Interest payments	1,630
340	Other operating expenditure	506
177,589	Total Expenditure	194,829
2021/2022	Income	2022/2023
(4,289)	Fees, charges and other service income	(5,688)
(73)	Interest and investment income	(893)
(45,902)	Council tax income	(49,715)
(8,171)	Non-domestic rates income from West Midlands Local Authorities	(8,533)
(57,343)	Government grants and contributions	(59,549)
(34)	Disposal of non-current assets	0
(115,812)	Total Income	(124,378)
61,777	(Surplus)/Deficit on the provision of services	70,451

9.2 Revenue from contracts with service recipients

The Authority recognises revenue from contracts with service recipients in accordance with the provisions of IFRS 15 Revenue from Contracts with Customers as reflected in the Code of Practice. Revenue is recognised in the financial year that services are provided in accordance with the performance obligations of the contract.

Amounts included in the CIES for contracts with service recipients:

Revenue from contracts with service recipients	2021/2022	2022/2023
Service Delivery – provision of Fire Control	1,036	1,076
Total included in CIES	1,036	1,076

The value of revenue that is expected to be recognised in the future related to performance obligations that are unsatisfied at the end of the year is:

Details	2021/2022	2022/2023
Not Later than one year	1,099	1,139
Later than one year	1,132	1,173
Amounts of transaction price fully unsatisfied	2,231	2,312

Revenue relates to the recovery of 30% of the total running costs of the Fire Control function. The performance obligations of the contract are met when the services are rendered. An invoice is raised for a fixed amount each month for the service in the month that the service is provided and adjusted at year end for variations.

10. ADJUSTMENTS BETWEEN ACCOUNTING BASIS AND FUNDING BASIS UNDER REGULATIONS

This note details the adjustments that are made to the total comprehensive income and expenditure recognised by the Authority in the year in accordance with proper accounting practice to the resources that are specified by statutory provisions as being available to the Authority to meet future capital and revenue expenditure.

The following sets out a description of the reserves that the adjustments are made against.

General Fund Balance

The General Fund is the statutory fund into which all the receipts of an authority are required to be paid and out of which all liabilities of the authority are to be met, except to the extent that statutory rules might provide otherwise. These rules can also specify the financial year in which liabilities and payments should impact on the General Fund Balance, which is not necessarily in accordance with proper accounting practice. The General Fund Balance therefore summarises the resources that the Authority is statutorily empowered to spend on its services or on capital investment (or the deficit of resources that the Authority is required to recover) at the end of the financial year.

Capital Receipts Reserve

The Capital Receipts Reserve holds the proceeds from the disposal of land or other assets, which are restricted by statute from being used other than to fund new capital expenditure or to be set aside to finance historical capital expenditure. The balance on the reserve shows the resources that have yet to be applied for these purposes at the year-end.

Capital Grants Unapplied

The Capital Grants Unapplied Account (Reserve) holds the grants and contributions received towards capital projects for which the Authority has met the conditions that would otherwise require repayment of the monies but which have yet to be applied to meet expenditure. The balance is restricted by grant terms as to the capital expenditure against which it can be applied and/or the financial year in which this can take place.

2021/2022 Adjustments to Revenue Resources	Usable Reserves		
	General Fund Balance	Capital Receipts Reserve	Capital Grants Unapplied
Amounts by which income and expenditure included in the CIES are different from revenue for the year calculated in accordance with statutory requirements:			
Pension costs transferred to/(from) the Pensions Reserve	(59,966)	0	0
Council tax and NDR transfers to/(from) Collection Fund Adjustment Account	3,986	0	0
Holiday pay transferred to the Accumulated Absences Reserve	(42)	0	0
Reversal of entries included in the Surplus or Deficit on the Provision of Services in relation to capital expenditure (these items are charged to the Capital Adjustment Account)	(858)	0	0
Total Adjustments to Revenue Resources	(56,880)	0	0
Adjustments between Revenue and Capital Resources			
Transfer of non-current asset sale proceeds from revenue to the Capital Receipts Reserve	0	0	0
Statutory provision for the repayment of debt (transfer from the Capital Adjustment Account)	995	0	0
Capital expenditure financed from revenue balances (transfer to the Capital Adjustment Account)	3,189	0	0
Total Adjustments between Revenue and Capital Resources	4,184	0	0
Adjustments to Capital Resources			
Use of the Capital Receipts Reserve to finance capital expenditure	0	0	0
Application of capital grants to finance capital expenditure	0	0	0
Total Adjustments to Capital Resources	0	0	0
Total Adjustments	(52,696)	0	0

2022/2023 Adjustments to Revenue Resources	Usable Reserves		
	General Fund Balance	Capital Receipts Reserve	Capital Grants Unapplied
Amounts by which income and expenditure included in the CIES are different from revenue for the year calculated in accordance with statutory requirements:			
Pension costs transferred to/(from) the Pensions Reserve	(63,533)	0	0
Council tax and NDR transfers to/(from) Collection Fund Adjustment Account	3,333	0	0
Holiday pay transferred to the Accumulated Absences Reserve	(153)	0	0
Reversal of entries included in the Surplus or Deficit on the Provision of Services in relation to capital expenditure (these items are charged to the Capital Adjustment Account)	(5,644)	0	0
Total Adjustments to Revenue Resources	(65,997)	0	0
Adjustments between Revenue and Capital Resources			
Transfer of non-current asset sale proceeds from revenue to the Capital Receipts Reserve	500	(500)	0
Statutory provision for the repayment of debt (transfer from the Capital Adjustment Account)	1,057	0	0
Capital expenditure financed from revenue balances (transfer to the Capital Adjustment Account)	2,388	0	0
Total Adjustments between Revenue and Capital Resources	3,945	(500)	0
Adjustments to Capital Resources			
Use of the Capital Receipts Reserve to finance capital expenditure	0	0	0
Application of capital grants to finance capital expenditure	0	0	31
Total Adjustments to Capital Resources	0	0	31
Total Adjustments	(62,052)	(500)	31

11. MOVEMENTS IN EARMARKED RESERVES

This note sets out the amounts set aside within the General Fund Balance for earmarked reserves to provide financing for future expenditure plans and the amounts posted back from earmarked reserves to meet General Fund expenditure in both 2021/22 and 2022/23.

General Fund:	Balance at 31 March 2021 R	Transfers out 2021/22 R	Transfers in 2021/22 R	Balance at 31 March 2022 R	Transfers out 2022/23	Transfers in 2022/23	Balance at 31 March 2023
Portfolio & Org. Intelligence							
Project Management/Support	109	220	111	0	328	328	0
Organisational Intelligence	37	37	0	0	0	0	0
New Risks	41	41	0	0	0	0	0
Operations							
Tech Rescue	135	197	910	848	273	6	581
Project Management/Support	208	234	199	173	221	160	112
UK ISAR	26	31	50	45	51	86	80
Partnerships	40	4	0	36	13	4	27
Command Delivery	10	157	147	0	247	247	0
CBRN	0	7	7	0	0	0	0
Fire Ctrl & Business Continuity							
Project Management/Support	0	386	386	0	1,678	1,755	77
Command Delivery	31	68	64	27	93	91	25
Prevention							
Community Safety	127	109	0	18	5	301	314
Community Partnerships	69	57	79	91	5	50	136
Education Materials/Facilities	39	11	66	94	71	0	23
Fire Safety	0	64	64	0	61	61	0
Youth Services	0	50	50	0	67	67	0
Protection							
Protection Fund Grant	0	118	447	329	489	362	202
Project Management/Support	70	0	15	85	20	68	133
Building Risk Review Program	968	615	48	401	272	0	129
Fire Safety	75	0	16	91	86	0	5
Response, Policy & Org. Assur.							
Procurement of Ops Equipment	2,305	121	287	2,471	56	60	2,475
Command Delivery	437	142	65	360	163	42	239
CBRN	284	405	369	248	434	376	190
SSRI/RIDGE	265	130	0	135	84	0	51
Tech Rescue	40	0	5	45	1	5	49
COVID-19 Funding	1,336	3,260	1,943	19	40	21	0
Project Management/Support	368	368	0	0	0	0	0

General Fund: (Continued)	Balance at 31 March 2021 R	Transfers out 2021/22 R	Transfers in 2021/22 R	Balance at 31 March 2022 R	Transfers out 2022/23	Transfers in 2022/23	Balance at 31 March 2023
Resourcing							
Station/HQ Facilities	0	0	0	0	0	500	500
Property Maintenance	673	0	6	679	200	0	479
Pension Admin Grant	124	11	123	236	8	0	228
Agile Working	300	240	0	60	11	0	49
Vehicle Chargers	180	102	0	78	52	0	26
Loss of Use Recovery	10	6	6	10	4	4	10
Project Management/Support	0	68	68	0	60	60	0
Digital & Data							
ESMCP	1,342	294	204	1,252	303	183	1,132
Enterprise Resource Planning	1,480	1,324	400	556	69	25	512
Project Management/Support	0	0	0	0	65	230	165
Staffing	518	267	47	298	201	56	153
Other Digital Upgrades	551	364	373	560	425	15	150
Incident Reporting Systems	144	5	0	139	0	0	139
Communications & Engagement							
Comms/Media Events	207	205	0	2	1	76	77
Community Engagement	55	93	48	10	54	50	6
People Support Services							
Project Management/Support	0	0	0	0	0	147	147
Employee Relations							
Safeguarding Arrangements	49	49	0	0	0	75	75
Project Management/Support	30	26	0	4	4	0	0
Org. Learning & People Develop.							
Staff Training & Development	124	167	90	47	48	177	176
Health, Safety & Wellbeing							
Health, Safety & Wellbeing	109	51	0	58	58	99	99
Project Management/Support	0	0	0	0	0	91	91
Staffing	0	0	37	37	18	0	19
Corporate Funding							
Forecast Capital Prog. Shortfall	12,339	2,971	0	9,368	2,214	252	7,407
Insurance Reserve	6,805	174	100	6,731	4,051	100	2,780
Detriments	0	0	2,000	2,000	0	0	2,000
Sustainability	0	0	180	180	35	0	145
NNDR & Local Tax Guarantee	4,857	4,857	1,995	1,995	1,995	0	0
TOTAL	36,917	18,106	11,005	29,816	14,633	6,230	21,413

12. UNUSABLE RESERVES

31 March 2022	Reserve	31 March 2023
(58,661)	Revaluation Reserve	(67,222)
(70,686)	Capital Adjustment Account	(70,076)
1,844,935	Pensions Reserve	1,288,454
2,203	Collection Fund Adjustment Account	(1,130)
1,529	Accumulated Absences Account	1,682
1,719,320	Total Unusable Reserves	1,151,708

12.1 Revaluation Reserve

The Revaluation Reserve contains the gains made by the Authority arising from increases in the value of its property, vehicles, plant, and intangible assets. The balance is reduced when assets with accumulated gains are:

- revalued downwards or impaired and the gains are lost,
- used in the provision of services and the gains are consumed through depreciation, or
- disposed of and the gains are realised.

2021/2022	Details	2022/2023
(42,072)	Balance 1 April	(58,661)
(21,636)	Upward revaluation of assets	(16,208)
4,210	Downward revaluation of assets and impairment losses not charged to the Surplus/Deficit on the Provision of Services	6,089
(59,498)	Surplus or deficit on revaluation of non-current assets not posted to the Surplus or Deficit on the Provision of Services	(68,780)
837	Amount written off to the Capital Adjustment Account	1,558
(58,661)	Balance 31 March	(67,222)

12.2 Capital Adjustment Account

The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or additions to those assets under statutory provisions. The Account is debited with the cost of acquisition, construction or subsequent costs as depreciation, impairment losses and amortisations are charged to the CIES (with reconciling postings from the Revaluation Reserve to convert current and fair value figures to a historical cost basis). The Account is credited with the amounts set aside by the Authority as finance for the costs of acquisition, construction and subsequent costs.

The Account contains accumulated gains and losses on Investment Properties and gains recognised on donated assets that have yet to be consumed by the Authority.

The note below provides details of the source of all the transactions posted to the Account, apart from those involving the Revaluation Reserve.

2021/2022	Details	2022/2023
(66,523)	Balance 1 April	(70,686)
	Reversal of items relating to capital expenditure debited or credited to the CIES:	
3,989	Charges for depreciation and impairment of non-current assets	4,006
(3,158)	Revaluation losses on Property, Vehicles, Plant and current assets	981
27	Amortisation of intangible assets	27
0	Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the CIES	630
(65,665)	Total	(65,042)
(837)	Adjusting amounts written out of the Revaluation Reserve	(1,558)
(66,502)	Net written out amount of the cost of non-current assets consumed in the year	(66,600)
Capital financing applied in the year:		
0	Application of grants to capital financing from the capital grants unapplied account	(31)
(995)	Statutory provision for the financing of capital investment charged against the General Fund	(1,057)
(3,189)	Capital expenditure charged against the General Fund	(2,388)
(70,686)	Balance 31 March	(70,076)

12.3 Pensions Reserve

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post-employment benefits and for funding benefits in accordance with statutory provisions. The Authority accounts for post-employment benefits in the CIES as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed as the Authority makes employer's contributions to the pension fund or eventually pays any pensions for which it is directly responsible. The debit balance on the Pensions Reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources the Authority has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

2021/2022	Details	2022/2023
1,871,451	Balance 1 April	1,844,935
(86,482)	Re-measurements of the net defined benefit liability/(asset)	(620,014)
77,522	Reversal of items relating to retirement benefits debited or credited to the Surplus or Deficit on the Provision of Services in the CIES	81,509
(17,556)	Employer's pensions contributions and direct payments to pensioners payable in the year	(17,976)
1,844,935	Balance 31 March	1,288,454

12.4 Collection Fund Adjustment Account

The Collection Fund Adjustment Account manages the differences arising from the recognition of council tax and NDR in the CIES as it falls due from council tax payers and business rates payers compared with the statutory arrangements for paying across amounts to the General Fund from the Collection Fund.

2021/2022	Details	2022/2023
6,189	Balance 1 April	2,203
(1,122)	Amount by which council tax income credited to the CIES is different from council tax income calculated for the year in accordance with statutory requirements	(904)
(2,864)	Amount by which NDR income credited to the CIES is different from NDR income calculated for the year in accordance with statutory requirements	(2,429)
2,203	Balance 31 March	(1,130)

12.5 Accumulated Absences Account

The Accumulated Absences Account absorbs the differences that would otherwise arise on the General Fund Balance from accruing for compensated absences earned but not taken in the year, e.g. annual leave entitlement carried forward at 31 March. Statutory arrangements require that the impact on the General Fund Balance is neutralised by transfers to or from the Account.

2021/2022		Balance 1 April	2022/2023	
	1,487			1,529
(1,487)		Settlement or cancellation of accrual made at the end of the preceding year	(1,529)	
1,529		Amounts accrued at the end of the current year	1,682	
	42	Amount by which officer remuneration charged to the CIES on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements		153
	1,529	Balance 31 March		1,682

13. OTHER OPERATING EXPENDITURE

2021/2022	Details	2022/2023
(34)	(Gains)/losses on the disposal of non-current assets	138
341	Levies	368
307	Total	506

14. FINANCING AND INVESTMENT INCOME AND EXPENDITURE

2021/2022	Details	2022/2023
1,681	Interest payable and similar charges	1,630
37,249	Net interest on the net defined benefit liability/(asset)	48,657
(73)	Interest receivable and similar income	(893)
38,857	Total	49,394

15. TAXATION AND NON SPECIFIC GRANT INCOMES

2021/2022	Grants Details	2022/2023
(45,902)	Council tax income	(49,716)
(8,171)	NDR income from West Midland Local Authorities	(8,533)
(19,270)	Revenue support grant	(19,858)
(28,446)	Business rates retention scheme grants	(29,489)
0	Services Grant	(2,325)
(375)	Covid-19 Emergency funding grant	(2)
(1,419)	Covid-19 Local council tax support grant	0
111	Covid-19 Local tax income guarantee grant	0
(15)	Covid-19 Sales, fees and charges grant	0
(103,487)	Total	(109,923)

16. PROPERTY, VEHICLES, PLANT AND EQUIPMENT

16.1 Comparative Movements in 2021/2022

Cost or Valuation	Other Land and Buildings	Vehicles, Plant, Furniture and Equipment ^R	Surplus Assets ^R	Assets Under Construction ^R	Total Property, Vehicles, Plant and Equipment
At 1 April 2021	124,306	30,358	3,177	1,711	159,552
Additions	844	232	0	2,113	3,189
Revaluation increases/ (decreases) recognised in the Revaluation Reserve	14,712	0	197	0	14,909
Revaluation increases/ (decreases) recognised in the Surplus/Deficit on the Provision of Services	3,158	0	0	0	3,158
De-recognition – Disposals	0	(177)	0	0	(177)
Assets reclassified (to/from Held for Sale)	(500)	0	0	0	(500)
Other movements in cost or valuation	0	1,541	58	(1,599)	0
At 31 March 2022	142,520	31,954	3,432	2,225	180,131
Accumulated Depreciation and Impairment					
At 1 April 2021	0	23,452	1,036	0	24,488
Depreciation charge	2,484	1,472	33	0	3,989
Depreciation written out to the Revaluation Reserve	(2,484)	0	(33)	0	(2,517)
De-recognition – Disposals	0	(177)	0	0	(177)
De-recognition – Other	0	(44)	44	0	0
At 31 March 2022	0	24,703	1,080	0	25,783
Net Book Value					
At 31 March 2021	124,306	6,906	2,141	1,711	135,064
At 31 March 2022	142,520	7,251	2,352	2,225	154,348

16.2 Movements on Balances 2022/2023

2022/23	Other Land and Buildings	Vehicles, Plant, Furniture and Equipment	Surplus Assets	Assets Under Construction	Total Property, Vehicles, Plant and Equipment
Cost or Valuation at 1 April 2022	142,520	31,954	3,432	2,225	180,131
Additions	424	1,889	0	106	2,419
Revaluation increases/ (decreases) recognised in the Revaluation Reserve	7,569	0	(55)	0	7,514
Revaluation increases/ (decreases) recognised in the Surplus/Deficit on the Provision of Services	(981)	0	0	0	(981)
De-recognition – Disposals	(122)	(1,197)	(246)	0	(1,565)
Assets reclassified (to) / from Held for Sale	0	0	0	0	0
Other movements in cost or valuation	0	2,142	92	(2,234)	0
At 31 March 2023	149,410	34,788	3,223	97	187,518
Accumulated Depreciation and Impairment					
At 1 April 2022	0	24,703	1,080	0	25,783
Depreciation charge	2,572	1,395	5	0	3,972
Depreciation written out to the Revaluation Reserve	(2,570)	0	0	0	(2,570)
De-recognition – Disposals	(2)	(1,197)	(237)	0	(1,436)
De-recognition – Other	0	(92)	92	0	0
At 31 March 2023	0	24,809	940	0	25,749
Net Book Value					
At 31 March 2022	142,520	7,251	2,352	2,225	154,348
At 31 March 2023	149,410	9,979	2,283	97	161,769

16.3 Depreciation

The depreciation rates used in the table above are consistent with those described in the accounting policies statement.

16.4 Capital Commitments

As at the 31 March 2023, the Authority approved capital expenditure in future years of £19.937m of which £0.362m has been contractually committed leaving £19.575m as the uncommitted sum which relates to expenditure on property, plant and equipment.

The largest of these contractual commitments is £294k which represents Vehicle Replacements.

16.5 Revaluations

The Authority had all its property assets valued as at 31 March 2023 based on current value. The work was completed by qualified external valuers, WH&E. Valuations were carried out in accordance with the methodologies and bases for estimation set out in the Royal Institution of Chartered Surveyors (RICS) Professional Standards manual (The Red Book) and is International Valuation Standards compliant. The use of the manual means there is certainty with the valuation process.

Valuations of vehicles, plant, furniture and equipment are based on current prices where there is an active second-hand market or latest list prices adjusted for the condition of the asset.

17. INTANGIBLE ASSETS

The movement on Intangible Asset balances during 2021/22 and 2022/23 is as follows:

Details	2021/22 Other Assets	2022/23 Other Assets
Balance at start of year:		
Gross carrying amounts	797	797
Accumulated amortisation	(716)	(743)
Net carrying amount at end of year	81	54
Amortisation for the period	(27)	(27)
Net carrying amount at end of year	54	27
Comprising of:		
Gross carrying amounts	797	797
Accumulated amortisation	(743)	(770)
Net carrying amount at end of year	54	27

18. FINANCIAL INSTRUMENTS

18.1 Balance Sheet

The following categories of financial instrument are carried in the Balance Sheet:

Financial Assets	Non-Current				Current				Total	
	Investments		Debtors		Investments		Debtors			
	31 Mar 2022	31 Mar 2023	31 Mar 2022	31 Mar 2023	31 Mar 2022	31Mar 2023	31 Mar 2022	31 Mar 2023	31 Mar 2022	31 Mar 2023
Amortised Cost	0	0	0	0	32,864	26,530	1,399	2,092	34,263	28,622
Total financial assets	0	0	0	0	32,864	26,530	1,399	2,092	34,263	28,622
Assets not defined as financial instruments	0	0	0	0	0	0	17,550	18,038	17,550	18,038
Total	0	0	0	0	32,864	26,530	18,949	20,130	51,813	46,660

Financial Liabilities	Non-Current				Current				Total	
	Borrowings		Creditors		Borrowings		Creditors			
	31 Mar 2022	31 Mar 2023	31 Mar 2022	31 Mar 2023	31 Mar 2022	31 Mar 2023	31 Mar 2022	31 Mar 2023	31 Mar 2022	31 Mar 2023
Amortised Cost	(30,707)	(29,839)	0	0	(904)	(944)	(5,006)	(4,095)	(36,617)	(34,878)
Total financial liabilities	(30,707)	(29,839)	0	0	(904)	(944)	(5,006)	(4,095)	(36,617)	(34,878)
Liabilities not defined as financial instruments	0	0	0	0	0	0	(11,435)	(8,902)	(11,435)	(8,902)
Total	(30,707)	(29,839)	0	0	(904)	(944)	(16,441)	(12,997)	(48,052)	(43,780)

18.2 Income, Expense, Gains and Losses

Details	2021/22		2022/23	
	Surplus or Deficit on the Provision of Services	Other Comprehensive Income and Expenditure	Surplus or Deficit on the Provision of Services	Other Comprehensive Income and Expenditure
Amortised Cost:				
(Gains)/Losses on de-recognition	(34)	0	0	0
Interest revenue	(73)	0	(893)	0
Interest expense	1,681	0	1,630	0
Total	1,574	0	737	0

18.3 Loans Outstanding

The Authority has its own portfolio of loans payable directly to the PWLB. Loans are also outstanding to Dudley MBC, which represent the Authority's share of the outstanding loan debt of the WMCC abolished in 1986.

Under accounting requirements, the financial instruments shown in the balance sheet are shown at "amortised cost". This is the carrying amount and comprises the principal amount borrowed and adjusted for breakage costs or stepped interest loans (measured by an effective interest rate calculation) and includes accrued interest.

The amounts owing are as follows:

Details	2021/2022		2022/2023	
	Long-Term	Short-Term	Long-Term	Short-Term
PWLB	(29,231)	(422)	(28,809)	(422)
Dudley MBC	(1,476)	(405)	(1,030)	(446)
Total Principal Amount	(30,707)	(827)	(29,839)	(868)
Plus Accrued Interest	0	(77)	0	(76)
Total Amortised Cost	(30,707)	(904)	(29,839)	(944)

18.4 Fair Value Measurement

IFRS 13 requires that local authorities measure some of their financial instruments at fair value and to apply the relevant input levels of the fair value hierarchy that are detailed in 1.9.3 of the Authority's accounting policies.

18.4.1 Fair Value of Assets and Liabilities at Amortised Costs

Except for the financial liabilities and financial assets carried at fair value, all other financial liabilities and financial assets held by the authority are carried in the balance sheet at amortised cost. Their fair value can be assessed by calculating the present value of cash flows that will take place over the remaining life of the instruments, using the following assumptions:

- Actual ranges of interest rates at 31 March 2023 of 8.63% to 4.97% for loans from the PWLB;
- No early repayment or impairment is recognised;
- Where an instrument has a maturity of less than twelve months, the fair value is taken to be the principal outstanding or the billed amount.
- The fair value of trade and other receivables is taken to be the invoiced or billed amount.

18.4.2 Financial Liabilities

The fair values are as follows:

Details	2021/2022 Carry Amount	2021/2022 Fair Value	2022/23 Carry Amount	2022/2023 Fair Value
PWLB Short & Long Term Loans	(29,653)	(51,739)	(29,231)	(35,089)
Dudley MBC (WMCC)	(1,881)	(1,881)	(1,476)	(1,476)
Total	(31,534)	(53,620)	(30,707)	(36,565)

Overall, the fair value for 2022/2023 is greater than the carrying amount because the Authority's portfolio of loans includes several fixed rate loans where the interest rate payable is higher than the rates available for similar loans in the market at the balance sheet date.

The fair values for the financial liabilities have been determined by for loans from the PWLB, Link Asset Services provide fair value estimates using both redemption and new borrowing (certainty rate) discount rates. The fair value of WMCC debt is taken to be the same as the amount of principal outstanding.

18.4.3 Financial Assets

The carrying amount and the fair value of the Authority's financial assets are the same due to the short term nature of the transactions.

18.4.4 Fair Value Hierarchy for Financial Assets and Financial Liabilities

The fair value for financial liabilities and financial assets that are not measured at fair value included in Levels 2 in the table below have been arrived at using a discounted cash flow analysis with the most significant inputs being the discount rate.

	Quoted prices in active markets for identical assets (Level 1)	Other significant observable inputs (Level 2)	Significant unobservable inputs (Level 3)	TOTAL 31 March 2022
<u>FINANCIAL LIABILITIES</u>				
Loans	0	(53,620)	0	(53,620)
Plus Accrued Interest	0	(77)	0	(77)
Total Borrowing	0	(53,697)	0	(53,697)
Creditors	0	(5,006)	0	(5,006)
Total Financial Liabilities	0	(58,703)	0	(58,703)
<u>FINANCIAL ASSETS</u>				
Cash & Cash Equivalents	0	32,864	0	32,864
Total Investments	0	32,864	0	32,864
Debtors	0	1,399	0	1,399
Total Financial Assets	0	34,263	0	34,263

	Quoted prices in active markets for identical assets (Level 1)	Other significant observable inputs (Level 2)	Significant unobservable inputs (Level 3)	TOTAL 31 March 2023
<u>FINANCIAL LIABILITIES</u>				
Loans	0	(36,565)	0	(36,565)
Plus Accrued Interest	0	(76)	0	(76)
Total Borrowing	0	(36,641)	0	(36,641)
Creditors	0	(4,095)	0	(4,095)
Total Financial Liabilities	0	(40,736)	0	(40,736)
<u>FINANCIAL ASSETS</u>				
Cash & Cash Equivalents	0	26,530	0	26,530
Total Investments	0	26,530	0	26,530
Debtors	0	2,092	0	2,092
Total Financial Assets	0	28,622	0	28,622

18.5 Nature and extent of risks arising from Financial Instruments

The Authority's activities expose it to a variety of financial risks:

Credit risk – the possibility that other parties might fail to pay amounts due to the Authority.

Liquidity risk – the possibility that the Authority might not have the funds available to meet its commitments to make payments.

Market risk – the possibility that financial loss might arise for the Authority because of changes in such measurements as interest rates.

18.5.1 Credit risk

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to the Authority's customers.

The Authority does not generally allow credit for customers, such that £0.498m of the £20.082m Debtors balance is past its due date for payment. The past due amount can be analysed by age as follows:

Split by age	31 March 2022	31 March 2023
Less than three months	467	434
Three to six months	125	9
Six months to one year	20	11
More than one year	67	44
Total	679	498

18.5.2 Liquidity risk

As the Authority has ready access to borrowings, there is no significant risk that it will be unable to raise finance to meet its commitments under financial instruments.

All trade and other payables are due to be paid in less than one year.

18.5.3 Market risk

The Authority is exposed to risk in terms of its exposure to interest rate movements on its borrowings and investments.

During 2022/23, if interest rates on investments had been 0.1% lower with all other variables held constant, the impact on the CIES would be a fall in interest received of £38k (2021/2022 £45k). The impact of a 0.1% increase in interest rates would be the same but reversed, interest would increase by £38k (2021/2022 £45k).

The Authority's borrowing is at fixed rates, therefore there is little flexibility for any movement and impact on the CIES.

19. INVENTORIES

	General Stores		Mechanical Stocks		Heating Oil Petrol/ Diesel		Total	
	2021/22	2022/23	2021/22	2022/23	2021/22	2022/23	2021/22	2022/23
Balance outstanding at start of year	722	639	160	161	101	133	689	933
Purchases	677	1,441	376	358	540	773	1,593	2,572
Recognised as an expense in the year	(773)	(1,527)	(375)	(361)	(509)	(801)	(1,657)	(2,689)
Written off balances	13	10	0	0	1	0	14	10
Balance outstanding at year-end	639	563	161	158	133	105	933	826

Inventories are valued at the year end and included in the balance sheet at latest price.

20. SHORT TERM DEBTORS

31 March 2022	Financial Instruments	31 March 2023
672	Trade receivables	451
717	Accrued income	1,604
10	Other receivable amounts	37
1,399	Total Financial Instruments	2,092
Other Debtors		
6,946	Home Office - Pension Fund top up grant	7,512
375	Home Office – Covid-19 emergency funding grants	0
123	Home Office - Other grants	63
1,994	DLUHC - Section 31 business rates relief grant	54
6,617	Collection Fund	8,666
1,153	Prepayments	1,457
342	Sandwell MBC - VAT	286
17,550	Total Other Debtors	18,038
18,949	Total Debtors	20,130

The past due but not impaired amount for local taxation (council tax and non-domestic rates) can be analysed by age as follows:

Split by age	31 March 2022	31 March 2023
Less than one year	2,656	3,571
One to two years	1,414	1,525
Two to six years	1,816	2,009
More than six years	480	574
Total	6,366	7,679

21. CASH AND CASH EQUIVALENTS

The balance of Cash and Cash Equivalents is made up of the following elements:

31 March 2022		31 March 2023
10	Cash held by the Authority	10
(601)	Bank current account	107
33,455	Bank call account	26,413
32,864	Total Cash and Cash Equivalents	26,530

22. CREDITORS

31 March 2022		31 March 2023
Creditors – Revenue		
Financial Instruments		
(4,619)	Other entities and individuals	(3,753)
(193)	Central government bodies	(65)
(54)	Other local authorities	(217)
(4,866)	Total Financial Instruments	(4,035)
Other Creditors		
(8,821)	Collection fund	(7,536)
(2,538)	Her Majesty's Revenue and Customs	(1,280)
(76)	Deferred income	(86)
(11,435)	Total Other Creditors	(8,902)
(16,301)	Total Creditors - Revenue	(12,937)
Creditors – Capital		
Financial Instruments		
(140)	Other entities and individuals	(60)
(140)	Total Creditors – Capital	(60)
(16,441)	Total Creditors	(12,997)

23. PROVISIONS

An insurance provision of (£0.755m) has been provided for previous years' employee and public liability claims, it is held in line with recommendations of the actuarial valuation. Whilst the Actuary can give advice about the total value of claims they are not able to confirm when these will be submitted.

24. CASH FLOW STATEMENT – OPERATING ACTIVITIES

24.1 The cash flows for operating activities include the following items:

2021/2022		2022/2023
(118)	Interest received	(73)
1,720	Interest paid	1,630

24.2 The surplus or deficit on the provision of services has been adjusted for the following non-cash movements:

2021/2022		2022/2023
(3,989)	Depreciation	(4,006)
3,158	Impairment and downward valuations	(981)
(27)	Amortisation	(27)
(44)	(Increase)/decrease in impairment for doubtful debts	20
1,669	(Increase)/decrease in Creditors	3,364
(1,898)	Increase/(decrease) in Debtors	1,161
(50)	Increase/(decrease) in Inventories	(107)
(62,601)	Movement in pension liability	(66,147)
0	Carrying amount of non-current assets and non-current assets held for sale, sold or de-recognised	(630)
0	Contributions to Provisions	(90)
(63,782)	Net cash (inflows)/outflows from adjustments to net surplus or deficit on the provision of services for non-cash movements	(67,443)

- 24.3** The surplus or deficit on the provision of services has been adjusted for the following items that are investing and financing activities:

2021/2022		2022/2023
34	Proceeds from the sale of property, vehicles, plant and equipment, investment property and intangible assets	500
34	Net cash (inflows)/outflows from adjustments for items included in the net surplus or deficit on the provision of services that are investing and financing activities	500

25. CASH FLOW STATEMENT - INVESTING ACTIVITIES

2021/2022		2022/2023
3,615	Purchase of property, vehicles, plant and equipment, investment property and intangible assets	2,499
(34)	Proceeds from the sale of property, vehicles, plant and equipment, investment property and intangible assets	(500)
3,581	Net cash (inflows)/outflows from investing activities	1,999

26. CASH FLOW STATEMENT - FINANCING ACTIVITIES

2021/2022		2022/2023
2,140	Repayments of short and long term borrowing	827

27. RECONCILIATION OF LIABILITIES ARISING FROM FINANCING ACTIVITIES

	31 March 2021	Financing cash flows	Non-cash changes	31 March 2022
Long term borrowings	(31,535)	0	828	(30,707)
Short term borrowings	(2,256)	2,140	(788)	(904)
Total liabilities from financing activities	(33,791)	2,140	40	(31,611)

	31 March 2022	Financing cash flows	Non-cash changes	31 March 2023
Long term borrowings	(30,707)	0	868	(29,839)
Short term borrowings	(904)	828	(868)	(944)
Total liabilities from financing activities	(31,611)	828	0	(30,783)

28. OFFICERS' REMUNERATION

The remuneration paid to the Authority's senior employees is as follows:

Total (Including pension) 2021/2022 £		Salary £	Expenses Allowances £	Compensation for loss of office £	Total (excluding pension) £	Pension £	Total (including pension) 2022/2023 £
	Senior Officer whose salary is £150,000 or more per year:						
253,856	Former CFO (Chief Fire Officer) – Phil Loach (Note 1)	196,603	55,898	168,893	421,394	42,588	463,982
191,327	Acting CFO - Wayne Brown (Note 2)	168,498	1,339	0	169,837	44,420	214,257
	Senior Officers' whose salary is less than £150,000 but equal or more than £50,000 per year:						
127,284	Deputy CFO – Community Risk Reduction Programme Executive	148,127	1,281	0	149,408	27,205	176,613
182,693	Former Assistant CFO – Enabling Services Programme Executive (Note 3)	136,638	1,691	0	138,329	34,358	172,687
80,859	Assistant CFO – Enabling Services Programme Executive (Note 4)	105,138	0	0	105,138	18,589	123,727
108,518	Assistant CFO – People Programme Executive (Note 5)	105,938	1,339	0	107,277	25,543	132,820
145,367	Former Assistant CFO – People Programme Executive (Note 6)	0	0	0	0	0	0
131,664	Strategic Enabler of Finance and Resources	115,121	0	0	115,121	23,049	138,170
0	Strategic Enabler Portfolio (Note 7)	74,392	1,339	0	75,731	19,627	95,358
1,221,568		1,050,455	62,887	168,893	1,282,235	235,379	1,517,614

Note 1 – CFO, Phil Loach retired on 10 January 2023.

Note 2 - Temporary promotion to CFO from 16 December 2022.

Note 3 – Assistant CFO Enabling Services Programme Executive retired on 31 January 2023.

Note 4 - Assistant CFO – Enabling Services Programme Executive from 20 January 2023.

Note 5 - Assistant CFO – People Programme Executive from 1 February 2023.

Note 6 – Former Assistant CFO People Programme Executive retired on 31 December 2021.

Note 7 – Strategic Enabler Portfolio started in 1 February 23, comparators are shown in the table below.

The Authority's other employees receiving more than £50,000 remuneration for the year (excluding employer's pension contributions) were paid the following amounts:

Remuneration band	2021/22 Number of employees	2022/23 Number of employees
£50,000 to £54,999	51	136
£55,000 to £59,999	49	69
£60,000 to £64,999	15	40
£65,000 to £69,999	16	23
£70,000 to £74,999	4	13
£75,000 to £79,999	2	3
£80,000 to £84,999	5	3
£85,000 to £89,999	1	2
£90,000 to £94,999	0	1
£95,000 to £99,999	0	3
Total	143	293

The table above excludes the senior officers who are reported separately.

The numbers of exit packages with total cost per band and total cost of the compulsory and other redundancies are set out in the table below:

(a)	(b)		(c)		(d)		(e)	
Exit package cost band (including special payments)	Number of compulsory redundancies		Number of other departures agreed		Total number of exit packages by cost band [(b) +(c)]		Total cost of exit packages in each band £	
	2021/22	2022/23	2021/22	2022/23	2021/22	2022/23	2021/22	2022/23
£0 - £20,000	0	0	0	0	0	0	0	0
£20,001 - £40,000	0	0	0	0	0	0	0	0
£40,001 - £60,000	0	0	0	2	0	2	0	88,476
£60,001 - £80,000	0	0	0	0	0	0	0	0
£80,001 - £100,000	0	0	0	0	0	0	0	0
£100,001 - £150,000	1	0	0	0	1	0	141,234	0
£150,001 - £200,000	0	0	1	0	1	0	194,277	0
Total	1	0	1	2	2	2	335,511	88,476

The Authority agreed to terminate the contract of two employees in 2022/23, incurring costs of £88k (£336k in 2021/22).

The total cost of £88k in the table above includes £64k for pension costs that have been agreed, accrued for and charged to the CIES in 2022/23.

29. MEMBERS' ALLOWANCES

The Authority paid the following amounts to Members of the Authority as allowances incurred during the year:

2021/2022		2022/2023
166	Allowances	161
166	Total	161

30. EXTERNAL AUDIT COSTS

Fees payable to the external auditor:

2021/2022			2022/2023
32	Grant Thornton UK LLP	Fees payable for the external planned audit work	35
22	Grant Thornton UK LLP	Additional audit fees	24
54		Total	59

31. RELATED PARTIES

The Authority is required to disclose material transactions with related parties - bodies or individuals that have the potential to control or influence the Authority or to be controlled or influenced by the Authority. Disclosure of these transactions allows readers to assess the extent to which the Authority might have been constrained in its ability to operate independently or might have secured the ability to limit another party's ability to bargain freely with the Authority.

Letters have been sent to Brigade Managers, Statutory Officers and current and former Councillors asking them to identify whether they have any relationships with related parties. No members' of the Authority or Chief Officer or parties related to them have undertaken any disclosable related party transactions during the year.

The following material transactions with related parties took place during the year:

2021/2022	Related Party	Nature of Transaction	2022/2023
28,446	Central Government	Business Rates Retention Scheme Grants	29,489
0	Central Government	Services Grant	2,325
19,270	Central Government	Revenue Support Grant	19,858
5,713	Central Government	Pensions Grant	5,713
1,698	Central Government	Covid-19 Grants	2
45,902	West Midland Local Authorities	Council Tax Income	49,716
8,171	West Midland Local Authorities	NDR Income	8,533

Grants received are set out in Note 32.

32. GRANT INCOME

32.1 The Authority credited the following grants, contributions and donations to the CIES in 2022/2023:

	2021/2022	2022/2023
<i>Credited to Taxation and Non Specific Grant Income:</i>		
Business rates retention scheme grants	28,446	29,489
Revenue support grant	19,270	19,858
Services Grant	0	2,325
Covid-19 Emergency funding grant	375	2
Covid-19 Local council tax support grant	1,419	0
Covid-19 Local tax income guarantee grant	(111)	0
Covid-19 Sales, fees and charges grant	15	0
Total	49,414	51,674
<i>Credited to Services:</i>		
Pensions grant	5,713	5,713
New dimension training crewing and accommodation	878	878
Fire protection board BRR and protection uplift funding	426	363
Birmingham City Council SIDS (Speed Indication Device)	0	50
Fire revenue firelink (Airwave new burden)	247	231
Fire reduction partnership	242	214
Home Office pension administration	124	0
Apprenticeship levy	122	180
ESMCP contingency	0	47
National resilience	80	86
Building safety regulator funding	0	40
New risks Section 29	55	19
DWP access to work	18	30
Redmond review	16	16
New burdens	8	8
Total	7,929	7,875

33. CAPITAL EXPENDITURE AND CAPITAL FINANCING

The total amount of capital expenditure incurred in the year is shown in the table below, together with the resources that have been used to finance it. Where capital expenditure is to be financed in future years by charges to revenue as assets are used by the Authority, the expenditure results in an increase in the CFR, a measure of the capital expenditure incurred historically by the Authority that has yet to be financed. The movement in the CFR is analysed in the second part of this note.

	2021/2022	2022/2023
Opening CFR	35,322	34,327
Capital investment		
Property, Vehicles, Plant and Equipment	3,189	2,419
Sources of Finance		
Government grants and other contributions	0	(31)
Sums set aside from revenue:		
Direct Revenue Contributions	(3,189)	(2,388)
MRP/the Statutory Repayment of Loans Fund Advances	(995)	(1,057)
Closing CFR	34,327	33,270

Movements in year	2021/2022	2022/2023
MRP/the Statutory Repayment of Loans Fund Advances	(995)	(1,057)
Increase/(decrease) in CFR	(995)	(1,057)

34. DEFINED BENEFIT PENSION SCHEMES

34.1 Participation in Pension Schemes

As part of the terms and conditions of employment of its officers, the Authority makes contributions towards the cost of post-employment benefits. Although these benefits will not actually be payable until employees retire, the Authority has a commitment to make the payments (for those benefits) and to disclose them at the time that employees earn their future entitlement.

At the 31 March 2023 the Authority participated in four post-employment schemes:

- The WMMAPF for civilian and fire control employees, administered locally by City of Wolverhampton Council — this is a funded defined benefit final salary scheme, meaning that the Authority and employees pay contributions into a fund, calculated at a level intended to balance the pension's liabilities with investment assets.
- The 1992, 2006 and 2015 FPS for fire officers — these are unfunded defined benefit arrangements, there are no investment assets built up to meet the pensions liabilities. Fund Accounts have been set up, into which the Authority and scheme members make contributions and pension payments are made from the fund.

34.2 Transactions Relating to Post-employment Benefits

We recognise the cost of retirement benefits in the reported cost of services when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge we are required to make against council tax is based on the cash payable in the year, so the real cost of post-employment/retirement benefits is reversed out of the General Fund via the MIRS. The following transactions have been made in the CIES and the General Fund Balance via the MIRS during the year:

CIES 2021/2022	LGPS	Firefighters				Total
		Pension Scheme 1992	Pension Scheme 2006	Pension Scheme 2015	Compensat ion Scheme	
Cost of services:						
Current service cost	* 7,374	1,230	20	30,490	740	39,854
Past service costs, including curtailments	109	0	10	300	0	419
Financing and Investment Income and Expenditure:						
Net interest expense	1,379	30,460	1,730	2,860	820	37,249
Total post-employment benefits charged to the Surplus or Deficit on the Provision of Services	8,862	31,690	1,760	33,650	1,560	77,522
Other post-employment benefits charged to the CIES:						
Remeasurement of the net defined benefit liability comprising:						
Changes in demographic assumptions	(1,060)	0	0	0	0	(1,060)
Changes in financial assumptions	(12,752)	(16,510)	(1,660)	(3,050)	(370)	(34,342)
Experience (gains) and losses	335	(19,420)	(3,280)	14,110	(800)	(9,055)
Return on fund assets in excess of interest	(9,067)	0	0	0	0	(9,067)
Other	-	(50,195)	(60)	17,297	0	(32,958)
Total post-employment benefits charged to the CIES	(13,682)	(54,435)	(3,240)	62,007	390	(8,960)
MIRS						
Reversal of net charges made to the Surplus or Deficit on the Provision of Services for post-employment benefits in accordance with the Code	(8,862)	(31,690)	(1,760)	(33,650)	(1,560)	(77,522)
Actual amount charged against the General Fund Balance for Pensions in the year:						
Employers' contributions payable to the scheme	2,802	1,005	30	12,007	0	15,844
Retirement benefits payable to pensioners	62	0	0	0	1,650	1,712

CIES 2022/2023	LGPS	Firefighters				Total
		Pension Scheme 1992	Pension Scheme 2006	Pension Scheme 2015	Compensat ion Scheme	
CIES						
Cost of services:						
Current service cost	7,264	0	(10)	24,680	610	32,544
Past service costs, including curtailments	159	36,220	4,380	(40,430)	0	329
Financing and Investment Income and Expenditure:						
Net interest expense	1,486	39,330	2,260	4,510	1,050	48,636
Total post-employment benefits charged to the Surplus or Deficit on the Provision of Services	8,909	75,550	6,630	(11,240)	1,660	81,509
Other post-employment benefits charged to the CIES:						
Remeasurement of the net defined benefit liability comprising:						
Changes in demographic assumptions	(4,427)	(28,890)	(6,640)	(27,830)	(660)	(68,447)
Changes in financial assumptions	(73,079)	(430,170)	(39,000)	(81,300)	(9,170)	(632,719)
Experience (gains) and losses	11,229	94,490	2,460	650	380	109,209
Return on fund assets in excess of interest	5,784	0	0	0	0	5,784
Other	(572)	(52,364)	(110)	19,205	0	(33,841)
Total post-employment benefits charged to the CIES	(52,156)	(341,384)	(36,660)	(100,515)	(7,790)	(538,505)
MIRS						
Reversal of net charges made to the Surplus or Deficit on the Provision of Services for post- employment benefits in accordance with the Code	(8,909)	(75,550)	(6,630)	11,240	(1,660)	81,509
Actual amount charged against the General Fund Balance for Pensions in the year:						
Employers' contributions payable to the scheme	2,740	166	0	13,395	0	16,301
Retirement benefits payable to pensioners	55	0	0	0	1,620	1,675

* LGPS current service cost includes an allowance for administration expenses of 0.5% of payroll (£77k).

34.3 Pensions Assets and Liabilities Recognised in the Balance Sheet

The amount included in the balance sheet arising from the Authority's obligation in respect of its defined benefit plans is as follows:

2021/2022	Funded liabilities: LGPS	Unfunded liabilities: LGPS	Unfunded liabilities: FPS 1992	Unfunded liabilities: FPS 2006	Unfunded liabilities: FPS 2015	Unfunded liabilities: Firefighters Compensation Scheme	Total
Present value of the defined benefit obligation	(184,443)	(568)	(1,492,310)	(83,250)	(175,270)	(40,000)	(1,975,841)
Fair value of plan assets	133,520	0	0	0	0	0	133,520
Net liability arising from defined benefit obligation	(50,923)	(568)	(1,492,310)	(83,250)	(175,270)	(40,000)	(1,842,321)

2022/2023	Funded liabilities: LGPS	Unfunded liabilities: LGPS	Unfunded liabilities: FPS 1992	Unfunded liabilities: FPS 2006	Unfunded liabilities: FPS 2015	Unfunded liabilities: Firefighters Compensation Scheme	Total
Present value of the defined benefit obligation	(128,652)	(541)	(1,150,760)	(46,590)	(61,360)	(30,590)	(1,418,493)
Fair value of plan assets	130,039	0	0	0	0	0	130,039
Net liability arising from defined benefit obligation	1,387	(541)	(1,150,760)	(46,590)	(61,360)	(30,590)	(1,288,454)

34.4 Reconciliation of the movements in the fair value of the scheme (plan) assets:

2021/2022	Funded assets: LGPS	Unfunded assets: LGPS	Unfunded assets: FPS 1992	Unfunded assets: FPS 2006	Unfunded assets: FPS 2015	Unfunded assets: Firefighters Compensation Scheme	Total
Opening fair value of scheme assets	124,251	0	0	0	0	0	124,251
Interest income	2,461	0	0	0	0	0	2,461
Remeasurement gain/(loss):							
Return on assets less interest	9,067	0	0	0	0	0	9,067
Other	0	0	50,195	60	(17,297)	0	32,958
Contributions from Employer	167	62	1,005	30	12,007	1,650	14,921
Contributions from employees into the scheme	947	0	390	30	5,300	0	6,667
Benefits paid	(3,373)	(62)	(51,590)	(120)	(10)	(1,650)	(56,805)
Closing fair value of scheme assets	133,520	0	0	0	0	0	133,520

2022/2023	Funded assets: LGPS	Unfunded assets: LGPS	Unfunded assets: FPS 1992	Unfunded assets: FPS 2006	Unfunded assets: FPS 2015	Unfunded assets: Firefighters Compensation Scheme	Total
Opening fair value of scheme assets	133,520	0	0	0	0	0	133,520
Interest income	3,578	0	0	0	0	0	3,578
Remeasurement gain/(loss):							
Return on assets less interest	(5,784)	0	0	0	0	0	(5,784)
Other	572	0	52,364	110	(19,205)	0	33,841
Contributions from Employer	126	55	166	0	13,395	1,620	15,362
Contributions from employees into the scheme	1,201	0	0	10	5,960	0	7,171
Benefits paid	(3,174)	(55)	(52,530)	(120)	(150)	(1,620)	(57,649)
Closing fair value of scheme assets	130,039	0	0	0	0	0	130,039

34.5 Reconciliation of present value of the scheme liabilities (defined benefit obligation):

2021/2022	Funded liabilities: LGPS	Unfunded liabilities: LGPS	Unfunded liabilities: FPS 1992	Unfunded liabilities: FPS 2006	Unfunded liabilities: FPS 2015	Unfunded liabilities: Firefighters Compensation Scheme	Total
Opening balance at 1 April	(189,027)	(626)	(1,547,750)	(86,520)	(125,270)	(41,260)	(1,990,453)
Current service cost	(7,374)	0	(1,230)	(20)	(30,490)	(740)	(39,854)
Interest cost	(3,840)	0	(30,460)	(1,730)	(2,860)	(820)	(39,710)
Contributions from scheme participants	(947)	0	(390)	(30)	(5,300)	0	(6,667)
Remeasurement gains and (losses):							
Changes in demographic assumptions	1,060	0	0	0	0	0	1,060
Changes in financial assumptions	12,756	(4)	16,510	1,660	3,050	370	34,342
Experience gains/(losses)	(335)	0	19,420	3,280	(14,110)	800	9,055
Past service costs, including curtailments	(109)	0	0	(10)	(300)	0	(419)
Benefits paid	3,373	62	51,590	120	10	1,650	56,805
Closing balance at 31 March	(184,443)	(568)	(1,492,310)	(83,250)	(175,270)	(40,000)	(1,975,841)

2022/2023	Funded liabilities: LGPS	Unfunded liabilities: LGPS	Unfunded liabilities: FPS 1992	Unfunded liabilities: FPS 2006	Unfunded liabilities: FPS 2015	Unfunded liabilities: Firefighters Compensation Scheme	Total
Opening balance at 1 April	(184,443)	(568)	(1,492,310)	(83,250)	(175,270)	(40,000)	(1,975,841)
Current service cost	(7,264)	0	0	10	(24,680)	(610)	(32,544)
Interest cost	(5,064)	0	(39,330)	(2,260)	(4,510)	(1,050)	(52,214)
Contributions from scheme participants	(1,201)	0	0	(10)	(5,960)	0	(7,171)
Remeasurement gains and (losses):							
Changes in demographic assumptions	4,427	0	28,890	6,640	27,830	660	68,447
Changes in financial assumptions	73,107	(28)	430,170	39,000	81,300	9,170	632,719
Experience gains/(losses)	(11,229)	0	(94,490)	(2,460)	(650)	(380)	(109,209)
Past service costs, including curtailments	(159)	0	(36,220)	(4,380)	40,430	0	(329)
Benefits paid	3,174	55	52,530	120	150	1,620	57,649
Closing balance at 31 March	(128,652)	(541)	(1,150,760)	(46,590)	(61,360)	(30,590)	(1,418,493)

34.6 LGPS assets comprised:

Asset category	31 March 2022	%	31 March 2023	%
Equities	80,974	61	81,163	62
Gilts	8,264	6	5,987	5
Other bonds	7,767	6	6,845	5
Property	9,576	7	9,125	7
Cash	5,243	4	4,057	3
Other	21,696	16	22,862	18
Total Assets	133,520	100	130,039	100

34.7 Basis for Estimating Assets and Liabilities

Liabilities have been assessed on an actuarial basis using the projected unit credit method, an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels, etc. The FPS have been assessed using an approach and model supplied by GAD and certified by them on 28 April 2023. The WMMAPF has been based on triennial actuarial valuations, the last review being 31 March 2022 and assessed by Hymans Robertson. In calculating the IAS19 figures for the WMMAPF the actuary assumed an investment return of -1.7%.

The significant assumptions used by the actuary have been:

	LGPS		FPS	
	2021/2022	2022/2023	2021/2022	2022/2023
Mortality assumptions:				
Longevity at 65 for current pensioners:				
• Males	21.2	21.0	21.5	21.2
• Females	23.6	23.8	21.5	21.2
Longevity at 65 for future pensioners:				
• Males	22.9	22.2	23.2	22.9
• Females	25.4	25.3	23.2	22.9
Rate of inflation CPI	3.2%	2.95%	3.0%	2.60%
Rate of increase in salaries	4.2%	3.95%	4.75%	3.85%
Rate of increase in pensions	3.2%	2.95%	3.0%	2.60%
Rate for discounting scheme liabilities	2.7%	4.75%	2.65%	4.65%

The estimation of the defined benefit obligations is sensitive to the actuarial assumptions set out in the table above. The sensitivity analyses below have been determined based on reasonably possible changes of the assumptions occurring at the end of the reporting period and assumes for each change that the assumption analysed changes while all the other assumptions remain constant. The assumptions in longevity, for example, assume that life expectancy increases or decreases for men and women. In practice, this is unlikely to occur and changes in some of the assumptions may be interrelated. The estimations in the sensitivity analysis have followed the accounting policies for the schemes i.e. on an actuarial basis using the projected unit credit method. The methods and types of assumptions used in preparing the sensitivity analysis below did not change from those used in the previous period.

A sensitivity analysis for the WMMAPF as at 31 March 2023 is shown below:

	Approximate increase to defined benefit obligation	
Change in assumptions:		
0.1% decrease in real discount rate	2%	(2,428)
1 year increase in member life expectancy	4%	(5,168)
0.1% increase in the salary increase rate	0%	(352)
0.1% increase in the pension increase rate (CPI)	2%	(2,109)

The tables below show the sensitivity of the defined benefit obligation to changes in the significant actuarial assumptions and the impact on the total liability as at 31 March 2023 for the FPS:

FPS 1992 Change in assumption*	Approximate % increase to Employer liability	Approximate effect on total liability £m
0.5% increase in real discount rate	-6.5%	75
0.5% increase in long term salaries rate	0.5%	(6)
0.5% increase in the pensions increase rate	6.5%	(75)
1 year increase in member life expectancy	2.5%	(31)

The weighted average duration of the defined benefit obligation for scheme members is approximately 14 years.

FPS 2006 Change in assumption*	Approximate % increase to Employer liability	Approximate effect on total liability £m
0.5% increase in real discount rate	-23%	6
0.5% increase in salaries rate	10%	(3)
0.5% increase in the pensions increase rate	16%	(4)
1 year increase in member life expectancy	4%	(1)

The weighted average duration of the defined benefit obligation for scheme members is approximately 31 years.

FPS 2015 Change in assumption*	Approximate % increase to Employer liability	Approximate effect on total liability £m
0.5% increase in real discount rate	-12.5%	8
0.5% increase in salaries rate	5.5%	(3)
0.5% increase in the pensions increase rate	9.0%	(5)
1 year increase in member life expectancy	2.0%	(1)

The weighted average duration of the defined benefit obligation for scheme members is approximately 28 years.

* Opposite changes in the assumptions will produce approximately equal and opposite changes in the liability.

34.8 Impact on the Authority's Cash Flows

The objective of the LGPS is to keep employers' contributions at as constant a rate as possible. The WMMAPF has agreed a strategy with the scheme's actuary to achieve a funding level of 100% by no more than 17 years with effect from the 2019 valuation.

The LGPS will need to take account of the national changes to the scheme under the Public Pensions Services Act 2013. Under the Act, the LGPS in England and Wales and the other main existing public service schemes may not provide benefits in relation to service after 31 March 2014. The Act provides for scheme regulations to be made within a common framework, to establish new career average revalued earnings scheme to pay pensions and other benefits to certain public servants.

The £7.9m payment to the WMMAPF in April 2020 for employer pension contributions for the LGPS, included payments for the 1 April 2020 to 31 March 2021 £2.66m, 1 April 2021 to 31 March 2022 £2.63m and 1 April 2022 to 31 March 2023 £2.61m.

Expected employers' contributions for the FPS in the year to 31 March 2024 are approximately £15m. On 28 February 2019, GAD published the final reports in relation to the 2016 valuation of the FPS. This included the scheme specific employer contribution rates for the period April 2019 to March 2023. Employer contribution rates increased significantly because of the valuation. To cover approximately 90% of the additional cost, a section 31 government grant of £5.7m was received in 2019/20. In a letter dated 6 February 2020, the Home Office confirmed that a section 31 government grant would be paid to the Authority at the same level in 2020/21 but gave no commitment for future years at that time. The Authority has since had confirmation that we are due to receive the same level of government grant, £5.7m, for 2023/2024.

35. CONTINGENT LIABILITIES

35.1 Municipal Mutual Insurance Limited (MMI)

MMI, through which the Authority had part of its insurance, ceased writing new insurance business in 1992 and is currently using its available resources to meet outstanding claims. MMI may not know the full extent of its liability claims as it may take several years for them to arise, however the Company has continued to settle claims in an orderly manner. To prevent the costs associated with an insolvent run off, the Company entered into a scheme of arrangement with its creditors. Following a Supreme Court judgement on 28th March 2012 which found against the Company, it is now highly likely that the scheme of arrangement will be triggered. Once the scheme is implemented, the Authority and others will be called upon to reimburse the company with a proportion (up to 100%) of its claims settled since 1 October 1993. The Contingent Liability is for approximately 50% (£2m). Payments of £0.402m (2013/14) & £0.268m (2016/17) have been made and an earmarked reserve is provided for £0.051m. The balance is held in the insurance earmarked reserve (£1.169m).

35.2 Public Service Pensions – Changes to the transitional arrangements to the 2015 schemes

From 1 April 2022 all employees have been moved into the reformed pension scheme. In the case of firefighters this was the 2015 FPS. The estimated pension obligations from this matter have been captured within the defined pension liability. The shortfall in employer contributions will be captured in future scheme valuations as an unfunded, past service deficit and reflected in the employer contribution rates going forward.

The Authority is aware of the lodging of the “injury to feelings” claim concerning the transitional arrangements that were put in place when the 2015 FPS came into effect on 1 April 2015. The claim seeks compensation for individual claimants in respect of non-financial damage. If the claim is successful it is possible that the Authority may be liable to make compensation payments. At this stage the value and quantum of any impact is unknown.

35.3 Tribunal Compensation

There is currently a tribunal case in progress, timing and level of liability are currently uncertain, but costs could be in the region of £150k.

PENSION FUND ACCOUNT

2021/2022					2022/2023			
1992	2006	Modified	2015		1992	2006	Modified	2015
				Contributions Receivable				
				From Fire Authority				
(826)	(16)	(14)	(12,007)	Contributions in relation to pensionable pay	0	0	0	(13,395)
(179)	0	0	0	Ill health retirements	(166)	0	0	(24)
(1,433)	(7)	(26)	(4,390)	From firefighters contributions	(266)	0	(5)	(5,687)
				Transfers in				
-	(8)	-	(316)	Individual	0	(70)	0	(97)
				Benefits Payable				
42,727	48	23	14	Pensions	44,544	54	27	58
9,156	0	54	22	Commutations and lump sum retirement benefits	8,094	27	2	62
				Payments to and on account of leavers				
0	0	0	0	Individual transfers	0	8	0	34
49,445	17	37	(16,677)	Net amount payable for the year	52,206	19	24	(19,049)
(49,445)	(17)	(37)	16,677	Top up Grant payable by the Government	(52,206)	(19)	(24)	19,049

2021/2022	NET ASSETS STATEMENT	2022/2023
45	From firefighters contributions	0
(46)	Pensions	0
(912)	Commutations and lump sum retirement benefits	(165)
6,946	Top-up receivable from the Government	7,512
(6,033)	Amount owing to General Fund	(7,347)
0	Total	0

NOTES TO THE PENSION FUND ACCOUNT

The fund was established at 1 April 2006 under the FPS (Amendment) England Order 2006 and covered both the 1992 and 2006 FPS. From 1 April 2015, a new FPS and a modified section in the 2006 scheme was established. The fund now includes the 1992, 2006 and 2015 schemes. Before 1 April 2006 the Authority was responsible for paying the pensions of its own former employees on a pay as you go basis. The FPS remain unfunded and consequently the fund has no investment assets. Benefits are funded by contributions from the Authority and employees and any difference between benefits payable and contributions receivable is met by top-up grant from the Home Office.

Government funding by top-up grant is paid in two instalments, 80% of the estimated annual amount is received in August of the relevant year with the balance paid once actual figures have been determined.

Employees' and employer's contribution levels are based on percentages of pensionable pay set nationally by the Government and are subject to revaluation every four years' by GAD. The contribution rates for 2022/23 are shown in the table below, all Firefighters are now in the 2015 Scheme:

Details	2015 Scheme %
Employer's	28.8
Employees' Pensionable pay band	
Up to £27,818	11.0
£27,819 to £51,515	12.9
£51,516 to £142,500	13.5
£142,501 or more	14.5

The fund is administered by the Authority and managed by the Strategic Enabler of Finance and Resources. Benefits are paid to retired officers, their survivors and others who are eligible for benefits under both the 1992, 2006 and 2015 FPS.

The fund is statutorily prevented from including interest on cashflows and administration expenses in the pension fund. These expenses are borne by the Authority in its main accounts.

The Net Assets Statement does not include liabilities to pay pensions and other benefits after the 31 March 2023. For further information on the liability to pay pensions see Note 34.

The account is prepared in accordance with the same code of practice and accounting policies as outlined in the Statement of Accounting Policies, with one exception that accounting for transfer values are on a cash basis rather than accruals basis.

ANNUAL GOVERNANCE STATEMENT

1. Scope of Responsibility

- 1.1 West Midlands Fire and Rescue Authority is responsible for ensuring that its business is conducted in accordance with the law and proper standards, that public money is safeguarded and properly accounted for. The Authority also has a duty under the Local Government Act 1999 to make arrangements to secure continuous improvement in the way in which its functions are exercised, having regard to a combination of economy, efficiency and effectiveness.
- 1.2 In discharging this duty, the Authority is also responsible for putting in place proper arrangements for the governance of its affairs which facilitates the effective exercise of the Authority's functions and which includes arrangements for the management of risk.
- 1.3 The Authority has complied with the code of corporate governance which is consistent with the principles of the revised CIPFA/SOLACE Framework 2016 published by CIPFA in association with the International Federation of Accountants (IFAC) – Delivering Good Governance in Local Government. The Authority has also complied with the requirements of CIPFA's statement on the role of the Chief Financial Officer in Local Government. This Annual Governance Statement explains how the Authority has complied with the code and also meets the requirements of Accounts and Audit (England) Regulations 2015, regulation 6 which require the Authority to prepare an Annual Governance Statement.

2. The Purpose of the Governance Framework

- 2.1 The governance framework comprises the systems and processes, culture and values by which the Authority is directed and controlled and its activities through which it accounts to and engages with the community. It enables the Authority to monitor the achievement of its strategic objectives and to consider whether those objectives have led to the delivery of appropriate, value for money services.
- 2.2 The system of internal control is a significant part of the framework and is designed to manage risk to a reasonable level. It cannot eliminate all risk of failure to achieve policies, aims and objectives and can, therefore, only provide reasonable and not absolute assurance of effectiveness. The system of internal control is based on an ongoing process designed to identify and prioritise the risks to the achievement of the Authority's policies, aims and objectives, to evaluate the likelihood and potential impact of those risks being realised and the impact should they be realised and to manage them efficiently, effectively and economically.
- 2.3 The governance framework has been in place for the year ended 31 March 2023 and up to the date of the approval of the annual report and statement of accounts.

3. The Governance Framework

The key elements of the systems and processes that comprise the Authority's governance arrangements include the following:

- 3.1 The Authority has produced a Corporate Strategy setting out its objectives and there is regular performance monitoring in which achievement of the Authority's objectives is measured and monitored.
- 3.2 The Authority has established clear channels of communication with the community and stakeholders regarding consultation on the key priorities of the Service. This also encourages open communication.
- 3.3 The Authority facilitates policy and decision-making via regular Policy Planning Forums and Authority meetings. An Audit and Risk Committee provides independent assurance to the Authority on risk management and internal control and the effectiveness of the arrangements the Authority has for these matters. The constitution of the Committees, including the terms of reference, is reviewed annually and available on the Internet.
- 3.4 The Authority ensures compliance with established strategies, procedures, laws and regulations – including risk management. The Authority also maintains and reviews regularly its code of conduct and whistle blowing policy. There is a comprehensive induction programme in place and information regarding strategies and procedures are held on the intranet, which continues to be developed. The Authority has a strong Internal Audit function and established protocols for working with External Audit.
- 3.5 West Midlands Fire and Rescue Authority will continue to enhance and strengthen its internal control environment through the review of current policies and procedures.
- 3.6 The Authority has corporate risk management arrangements in place which are supported by an approved Risk Management Strategy enabling Managers and other senior officers to identify, assess and prioritise risks within their own work areas which impact on the ability of the Authority and its services to meet objectives. To consider the effectiveness of the Authority's risk management arrangements is a specific term of reference for the Audit and Risk Committee and risk management is a specific responsibility of both the Chair and Vice Chair.
- 3.7 The Authority's Corporate Risk Register identifies the principal risks to the achievement of the Authority's objectives and assesses the nature and extent of those risks (through assessment of likelihood and impact). The Register identifies risk owners whose responsibility includes the identification of controls and actions to manage them efficiently, effectively and economically.
- 3.8 The Authority ensures the economical, effective and efficient use of resources, and secures continuous improvement in the way in which its functions are exercised, by having regard to a combination of economy, efficiency and effectiveness as required by the Best Value duty. The Authority plans its spending on an established planning cycle for policy development, budget setting and performance

management through the business planning process. This ensures that resources are aligned to priorities and secures best value from the resources that are available.

- 3.9 The Chief Financial Officer is a key member of the leadership team, helping to develop and implement the Authority's strategy. The Authority's financial system is an ORACLE based general ledger and management information system, which integrates the general ledger function with those of budgetary control and payments. Financial Regulations and Contract Procedure Rules are approved and regularly reviewed by the Authority. A rigorous system of monthly financial monitoring ensures that any significant budget variances are identified in a timely way, and corrective action initiated.
- 3.10 The Authority's performance management and reporting of performance management continues to be improved with a more focused Corporate Strategy, the setting of priorities and is supported by regular performance monitoring.
- 3.11 The Authority within its committee framework has an Appointment, Standards and Appeals Committee to promote high ethical standards amongst Members. This Committee leads on developing policies and procedures to accompany the Code of Conduct for Members and is responsible for local assessment and review of complaints about members' conduct. The Authority also has a Scrutiny Committee which undertakes performance management functions, informs policy development and holds officers and the Authority to account.
- 3.12 The Fire and Rescue National Framework for England sets out a requirement for Fire and Rescue Authorities to publish 'Statements of Assurance'. Specifically, Fire and Rescue Authorities must provide assurance on financial, governance and operational matters and show how they have had due regard to the expectations set out in their Community Risk Management Plan and the requirements included in this Framework. The Authority has approved the Statement of Assurance which is available on the Service's website.

4. Review of Effectiveness

- 4.1 The Authority has responsibility for conducting, at least annually, a review of the effectiveness of its governance framework including the system of internal control. The review of effectiveness is informed by the work of the statutory officers and principal managers of the Authority who have responsibility for the development and maintenance of the governance environment, the internal audit annual report and comments made by the external auditor in their Auditor's Annual Report and other reports.
- 4.2 Section unit business plans contain a variety of performance indicators and targets that are regularly reviewed.

4.3 The Authority's political governance arrangements, which are appropriately reviewed by officers, set out the responsibilities of both Members and senior managers. In particular, the Authority has identified the following statutory post holders:-

- Chief Fire Officer
- Treasurer
- Monitoring Officer

In addition to the statutory posts, the post of Clerk to the Authority has been maintained.

4.4 The arrangements for the provision of internal audit are contained within the Authority's Financial Regulations. The Treasurer is responsible for ensuring that there is an adequate and effective system of internal audit of the Authority's accounting and other systems of internal control as required by the Accounts and Audit Regulations 2015. The internal audit provision operates in accordance with the CIPFA Code of Practice for Internal Audit in Local Government. The Authority's Audit Plan is prioritised by a combination of the key internal controls, assessment and review on the basis of risk and the Authority's corporate governance arrangements, including risk management. The work is further supplemented by reviews around the main financial systems, scheduled visits to Authority establishments and fraud investigations. Internal Audit leads on promoting a counter-fraud culture within the Authority.

4.5 The resulting Audit Plan is discussed and agreed with officers of the Strategic Enabling Team and the Audit and Risk Committee and shared with the Authority's external auditor. Meetings between the internal and external auditor ensure that duplication of effort is avoided. All Authority Audit reports include an assessment of the adequacy of internal control and prioritised action plans to address any areas needing improvement.

4.6 The Authority's review of the effectiveness of the system of internal control is informed by:-

- The work undertaken by Internal Audit during the year;
- The work undertaken by the external auditor reported in their annual audit;
- Other work undertaken by independent inspection bodies.

4.7 From the work undertaken by Internal Audit in 2022/2023 the Internal Audit has given a 'reasonable assurance' that the Authority has adequate and effective governance, risk management and internal control processes. This represents an unqualified opinion and the highest level of assurance available to Audit Services. In giving this opinion it is recognised that assurance can never be absolute. The most that internal audit can provide is reasonable assurance that there are no major weaknesses in the Authority's governance, risk management and control processes.

4.8 The Authority is able to confirm that its financial management arrangements conform to the governance requirements of the CIPFA Statement on the Role of the Chief Financial Officer in Local Government.

- 4.9 Audit Services have reported and advised on the implications of the result of the review of effectiveness of the governance framework by the sources noted above and that the arrangements continue to be regarded as fit for purpose in accordance with the Authority's governance framework. The areas to be specifically addressed are outlined in 5.5.

5. Significant governance arrangements within the Authority

- 5.1 West Midlands Fire & Rescue Authority has a legal duty to provide an efficient, safe and effective fire and rescue service. The key priorities are:-

- Prevention – safer and healthier communities
- Protection – stronger business communities
- Response – dealing effectively with emergencies

- 5.2 These formed the basis of the Authority's three year rolling strategy 2022-25 and Annual Plan which set out the outcomes and priorities based on the Community Risk Management Plan and Medium-Term Financial Plan. The five-minute risk based attendance standard lies at the heart of the Service Delivery Model. The model shows how staff provide the core prevention, protection and response services to make the West Midlands safer, stronger and healthier.

- 5.3 Grant Thornton, the Authority's External Auditors, published the Audit Findings Report for its 2021/2022 audit work which reported an unqualified opinion on the financial statements. They are also required to issue a value for money conclusion stating if the Authority had proper arrangements in all significant respects to ensure it delivered value for money in the use of resources. The 2021/22 value for money conclusion is currently being undertaken alongside the 2022/23 conclusion and will be reported in due course.

- 5.4 Based on audit work undertaken during the year, an Annual Internal Audit Report was presented to the Audit and Risk Committee on 19 June 2023. Audit work which was completed in 2022/2023 included:-

- Freedom of Information
- Fixed Asset Accounting
- Accounts Payable
- Budgetary Control
- Accounts Receivable
- Governance
- Risk Management
- Payroll
- Data Protection
- Partnerships

- 5.5 As a result of these audits the following were identified as the main issues:-

Freedom of Information

A review was undertaken to provide assurance that adequate controls were in place for dealing with and responding to Freedom of Information requests. An issue identified related to requests not always being responded to within the designated

20-day timeframe. It was acknowledged that the relevant information requested was collated in a timely manner but the issue related to delays in the approval process which resulted in the information not being sent to the requestor within the stipulated timeframe. A management response was received confirming agreement to the report and an action plan provided detailing how an automated approval process has been implemented to address this issue.

Governance

The objective of the review was focused upon the adoption, adequacy and application of the Local Government Transparency Code and to ensure that the control system in place mitigated risks to the achievement of the Authority's objectives in this area. The review identified one issue where improvement could be made, as detailed in both the Code of Conduct (which forms part of the Constitution) and the Anti-Fraud, Corruption and Bribery Policy, whereby it is a requirement that employees must declare to their line manager any financial or non-financial personal interests that could bring about conflict with the interests of the Authority. The review identified that this requirement was not being consistently complied with. There was evidence that interests were being declared in meetings, where appropriate but that the annual returns were not being completed by employees. The declaration of interests' process is integral for promoting the transparency of the decision-making process throughout the Authority and for mitigating the risk of reputational loss.

As part of a previous review of governance it was noted that a number of policies, including those which formed part of the appraisal/performance management/appraisal framework and the Whistleblowing and Anti-Fraud and Corruption Policy, had not been reviewed on a regular basis.

As part of the latest review, these matters were followed-up and it was confirmed that they have been addressed and the policies have been reviewed and approved.

- 5.6 The issues outlined above, together with any other issues highlighted in the Annual Internal Audit Report, have been raised with relevant managers and actions have been taken to achieve improvements.

Funding Position

- 5.7 In February 2022, the Secretary of State for the Department for Levelling Up, Housing and Communities (DLUHC) confirmed the Authority's funding settlement for 2022/23 at £53.590m, which was a one-year only settlement.
- 5.8 In December 2022, the Secretary of State for DLUHC announced the provisional settlement for 2023/24 at £56.867m, resulting in a funding increase of £3.277m (6.1%). This was increased by a further £54k in the final settlement allocation in February 2023. In addition, it was indicated the Services Grant would continue to be distributed through the existing Settlement Funding Assessment formula in 2023/24 amounting to approximately £1.4M for this Authority (£2.3M in 2022/23). The Government also proposed a general Council Tax referendum threshold of 3% for Fire and Rescue Authorities. However, for one year only (2023/24), for all Fire and Rescue Authorities, there would be flexibility to increase Band D precepts by £5.
- 5.9 The Local Government Finance Settlement is a one year only Settlement for 2023/24, rather than the anticipated two-year Spending Review period. Multi-year

settlements are a more effective way of managing resources, aligned to longer term planning and this uncertainty needs to be factored into the Medium Term Financial Strategy. Every 1% increase/reduction in core funding represents an increase/loss of circa £0.570m funding for the Authority.

- 5.10 In addition, there are ongoing budget uncertainties, particularly relating to Firefighter pension related issues, that have significant funding implications but at this stage still remain unclear in terms of ongoing cost and whether those costs will need to be found by Fire and Rescue Authorities and/or by Government funding. Furthermore, there are significant budget pressures affecting the Authority arising from the 'Cost of Living' crisis, particularly pay awards and inflation levels. Therefore, whilst the Government funding allocation in 2023/24 is an increase in cash terms compared to 2022/23, a high level of caution still needs to be applied to future financial years as the funding position and expenditure position remain volatile for the Fire Sector.

6. Certification

- 6.1 To the best of our knowledge, the governance arrangements, as outlined above have been effectively operating during the year with the exception of those areas identified as requiring improvement. We propose over the coming year to take steps to address the above matters to further enhance our governance arrangements. We are satisfied that these steps will address the need for improvements that were identified during the review of effectiveness and will monitor their implementation and operation as part of our annual review.

Greg Brackenridge
Chair
West Midlands Fire & Rescue Authority

Wayne Brown
Chief Fire Officer

GLOSSARY OF TERMS

Accruals

Income and expenditure are recognised as they are earned or incurred, not as money is received or paid (see Debtors and Creditors).

Accumulated Absences Account

The estimated cost of any untaken employee benefits.

Balance Sheet

A statement of assets, liabilities and other balances at the end of an accounting period.

Capital Adjustment Account

The fundamental principal of capital accounting is that accounting for non-current assets is separated from accounting for their financing. This is one of two reserves that help to manage this separation. It provides a balancing mechanism between the different rates at which assets are depreciated and are financed through the capital controls system.

Capital Expenditure

Expenditure on the acquisition of a fixed asset, or expenditure which adds to, and not merely maintains the value of an existing fixed asset.

Capital Receipt

Money received from the disposal of land and other assets. Capital receipts can only be used to fund capital expenditure.

Chartered Institute of Public Finance and Accountancy (CIPFA)

The only leading professional accountancy body in the UK specialising in the public sector. It has responsibility for setting accounting standards for local government.

Code – code of practice on local authority accounting

The rules and regulations governing the information and layout of the financial reporting statement of the Authority.

Creditor

An amount owed by an authority for work done, goods received or services rendered but for which payment has not been made at the end of the year.

Current Assets

Items from which the Authority derives a benefit but which will be consumed or realised during the next accounting period, e.g. stocks, debtors, cash.

Current Liabilities

Amounts falling due for payment in the next accounting period.

Current Service Cost (Pensions)

The increase in the present value of a defined benefit scheme's liabilities expected to arise from employee service in the current period.

Debtor

A sum due to the Authority but not received at the financial year end.

Deferred Liability

Amounts owed to outside bodies to be paid in predetermined instalments over more than one accounting period; e.g. leasing charges.

Defined Benefit Pension Scheme

A scheme in which the rules specify the benefits to be paid and the scheme is financed accordingly.

Depreciation

The measure of the wearing out, consumption, or other reduction in the useful economic life of a fixed asset, whether arising from use, passage of time or obsolescence through technological or other changes.

Emoluments

These are payments received from employment, usually in the form of wages, salaries or fees.

Employee Benefits

This is the net cost of any untaken benefit e.g. annual leave at the end of the financial year. This figure is shown in the Provision for Accumulated Absences and Accumulated Absences Accounts. The difference between the amounts held on the two balance sheet dates represents the movement in the Comprehensive Income and Expenditure Account.

Fixed Asset

An item from which the Authority will derive a benefit over several accounting periods.

General Fund

The total services of the Authority, the net cost of which is met by Council Tax, NDR and Government Grants.

Government Grants

Assistance by government and inter-government agencies and similar bodies, whether local, national or international, in the form of cash or transfer of assets to an authority, in return for past or future compliance with certain conditions relating to the activities of the Authority.

Heritage Assets

Assets which are primarily held and maintained for knowledge and cultural purposes.

Impairment

A diminution in value of a fixed asset resulting from, inter alia, obsolescence or physical damage.

Interest Cost (Pensions)

For a defined benefit scheme, the expected increase during the period in the present value of the scheme liabilities because the benefits are one period closer to settlement.

International Financial Reporting Standards (IFRS)

The set of accounting standards that has been introduced across the private and public sector from 1st April 2010.

Inventories

The value of those items of raw materials and stores the Authority has procured to use on a continuing basis, but which are not used at the balance sheet date.

Liabilities

Amounts due to individuals or organisations which will have to be paid at some time in the future. Current liabilities are payable within one year of the balance sheet date.

Long term Borrowing

The total amounts borrowed from external lenders for capital purposes but not repaid at the balance sheet date.

Long term Debtors

Amounts due to the Authority to be paid in predetermined instalments over more than one accounting period; e.g. car loans to staff.

Materiality

An item is material if its omission, non-disclosure or mis-statement in financial statements could be expected to lead to a distortion of the view given by the financial statements.

Minimum Revenue Provision

An amount that is considered prudent which must be set aside from revenue as provision for the repayment of loan debt.

NDR

Rates which are levied on business properties.

Net Book Value

The amount at which non-current assets are included in the balance sheet, i.e. their historical cost or current value less the cumulative amounts provided for depreciation.

Net Realisable Value

The open market value of the asset in its existing use (or market value in the case of non-operational assets), less the expenses to be incurred in realising the asset.

Non Operational Assets

Non-current assets held by the Authority but not used or consumed in the delivery of services.

Operational Assets

Non-current assets held and occupied, used or consumed by the Authority in the delivery of services for which it has either a statutory or discretionary responsibility.

Past Service Cost (Pensions)

For a defined benefit scheme, the increase in the present value of the scheme liabilities related to employee service in the prior periods arising in the current period because of the introduction of, or improvement to, retirement benefits.

Payment in Advance

Amounts actually paid in a given accounting period prior to the period for which they were payable

Precept

The amount levied upon local authorities in the West Midlands by the Fire Authority.

Provisions

Amounts set aside to meet future liabilities arising from past events but the exact amount and date on which it will arise is uncertain.

Receipts in Advance

Amounts actually received in a given accounting period prior to the period for which they were receivable.

Related Party

The Authority is required to disclose material transactions with related parties, bodies or individuals that have the potential to control or influence the Authority or to be controlled or influenced by the Authority, related parties are deemed to include:

Central Government.

West Midlands Local Authorities.

Members of the Authority or parties related to them.

Chief Officer or parties related to them.

Reserves

Amounts set aside to meet future contingencies but whose use does not affect the Authority's net expenditure in a given year. Appropriations to and from reserves may not be made directly from the revenue account. This is a crucial distinction between provisions and reserves.

Revaluation Reserve

The fundamental principal of capital accounting is that accounting for non-current assets is separated from accounting for their financing. This is one of two reserves that help to manage this separation. It records unrealised revaluation gains arising (since 1 April 2007) from holding non-current assets.

Revenue Expenditure

Revenue Expenditure is money spent on the day-to-day running costs of providing services. It is usually of a constantly recurring nature and produces no permanent assets.

Revenue Support Grant (RSG)

A grant from central Government towards the cost of providing services.

Temporary Loans

This represents money borrowed for a period of less than one year

Useful Life

The period over which the Authority will derive benefits from the use of a fixed asset.